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THE  
**MORRUPT AND ILLEGAL PRACTICES  
PREVENTION ACT, 1883,**

**ANNOTATED AND EXPLAINED**

WITH

NOTES OF JUDICIAL DECISIONS IN CASES OF  
BRIBERY, TREATING, UNDUE INFLUENCE,  
PERSONATION, &c.

*AND A COPIOUS INDEX.*

BY

**H. C. RICHARDS,**

OF THE MIDDLE TEMPLE AND GRAY'S INN, BARRISTER-AT-LAW  
(BACON SCHOLAE, GRAY'S INN, 1879),  
AUTHOR OF "THE CANDIDATES' AND AGENTS' GUIDE IN CONTESTED ELECTIONS."

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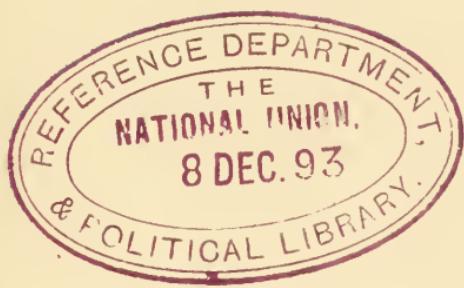
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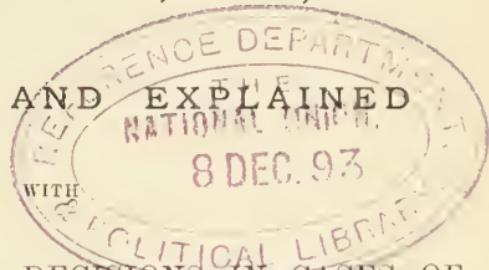




*ELECTIONS*

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BY THE SAME AUTHOR.

(*Being a Companion Volume to this Work.*)

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THE

# CANDIDATES' AND AGENTS' GUIDE

IN

## CONTESTED ELECTIONS:

BEING A

Complete Vade Mecum

FOR

CANDIDATES, AGENTS, AND WORKERS IN  
PARLIAMENTARY AND MUNICIPAL  
CONTESTS.

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DEDICATED, BY PERMISSION,

TO

R. W. E. MIDDLETON, ESQ.,

Chief Conservative Agent.

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## PREFACE.

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THE following copy of The Corrupt and Illegal Practices Prevention Act, 1883, is presented in this form in the hope that it will be found useful both for the library, and for reference by Candidates and Agents when actually engaged in Election work. Its shape renders it more convenient and portable than the large sized Queen's Printers' copies of the Act, while the Index (which of course the Queen's Printers' copies do not contain) will enable any required part of the Act to be easily turned to.

The Marginal Notes to and Comments on many of the Sections, with the References to Judicial Decisions, should be of assistance to Candidates, Agents, and Workers as a guide to what may and what may not be lawfully done before, during, and after an Election.

After carefully studying the provisions of the Act, it is true the lay mind will at times be in doubt as to what may be permissible and what may be considered an Illegal Practice. In such cases the Candidate or Agent is advised to consult "The Candidates' and Agents' Guide in Contested Elections," where the most practical points as they have been experienced by the Author in his own and other contests are dealt with, and which in every case where

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there has been a judicial interpretation or an *obiter dictum* will be found set out, with the authority. Since the General Election of 1892 it has been a matter of almost daily reference and discussion to secure the most complete directions for the safe conduct of any contested election.

In the "Guide" will be found further and more particular instructions upon the legal and practical bearing of the Act upon the conduct and management of a political campaign in boroughs and in county constituencies, and the differences between the Parliamentary and the Municipal Corrupt Practices Acts. For much valuable information on these points I am indebted to my friend Mr. FREDERICK STROUD, of the Oxford Circuit.

The important subject of Registration is fully dealt with in the "Guide," and the actual conduct of an Election under the Act is mapped out. In its fuller commentaries no point that has as yet been raised and judicially settled is omitted, and upon those where differing views prevail and doubts still exist the analogy of other decisions and the views of the Election Judges as to when relief can be given will form a guide for the many questions yet judicially unsolved, though they have been practically experienced by most Candidates and many Agents.

H. C. RICHARDS.

2 Mitre Court Buildings, Temple,  
*October, 1893.*

# CORRUPT AND ILLEGAL PRACTICES PREVENTION ACT, 1883.

(46 & 47 VICT., CH. 51.)

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# CORRUPT AND ILLEGAL PRACTICES PREVENTION ACT, 1883.

(46 & 47 VICTORIA, CHAPTER 51.)

---

An Act for the Better Prevention of Corrupt and Illegal Practices at Parliamentary Elections.

[25th August, 1883.]

BE it enacted by the Queen's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:

## *Corrupt Practices.*

1. Whereas under Section 4 of The Corrupt Practices Prevention Act, 1854, persons other than candidates at Parliamentary elections are not liable to any punishment for treating, and it is expedient to make such persons liable; be it therefore enacted in substitution for the said Section 4 as follows:—

- (1) Any person who corruptly by himself or by any other person, either before, during, or after an election, directly or indirectly gives or provides, or pays wholly or in part, the expense of giving or providing any meat drink entertainment or provision

What is  
treating.

to or for any person, for the purpose of corruptly influencing that person or any other person to give or refrain from giving his vote at the election, or on account of such person or any other person having voted or refrained from voting, or being about to vote or refrain from voting at such election, shall be guilty of treating.

- (2) And every elector who corruptly accepts or takes any such meat drink entertainment or provision shall also be guilty of treating.

Everything in this section depends upon the word "corruptly," and the old doctrine of the Election Courts was that treating to be corrupt must be with the view of influencing the individual vote and voter. The decisions at Hexham and Rochester carry the principle much further, and render it absolutely necessary for the candidate and the association to find neither money for nor the provisions themselves for social gatherings at which "entertainment" (in the way of food or drink) is provided. The Judges held that such provision is an infringement of the Act, and unseated the member for even finding a small deficit of a Primrose League gathering.

So far the law has not been put in force against anyone accepting entertainment, though two town councillors were scheduled for standing drinks and cigars to men attending a political meeting of the party to which they were opposed.

*The Judicial Test as to Corrupt Treating.*—"I should not like it to be supposed that there was any inherent difference between a cup of tea and a bun, and a glass of beer and a sandwich. Inherently a cup of tea and a bun contain just as much of the element of corruption as a glass of beer and a sandwich. I had to ask myself the question whether the entertainment was given with the corrupt intention of corruptly influencing the voters. That is a question of fact and a question of intention."—*Mr. Justice Vaughan Williams (Rochester).*

"It is not sufficient in order to make out a case of treating or bribery to show that in this place or in that place this kind of refreshment and treating has taken place. One must be careful to see that

they really are connected with the election in the sense that the treating was administered for the purpose of influencing the vote."—*Mr. Justice Wills (Montgomery Election Petition).*

**2.** Every person who shall directly or indirectly, by himself or by any other person on his behalf, make use of or threaten to make use of any force, violence, or restraint, or inflict or threaten to inflict, by himself or by any other person, any temporal or spiritual injury, damage, harm, or loss upon or against any person in order to induce or compel such person to vote or refrain from voting, or on account of such person having voted or refrained from voting at any election, or who shall by abduction, duress, or any fraudulent device or contrivance impede or prevent the free exercise of the franchise of any elector, or shall thereby compel, induce, or prevail upon any elector either to give or to refrain from giving his vote at any election, shall be guilty of undue influence.

"Undue influence" has received its latest judicial interpretations in the decisions of the Irish Judges in the North and South Meath Election Petitions.

"Intimidation to invalidate an election must be of such a character, so general and extensive in its operation, that it cannot be said that the polling was a fair representation of the opinion of the constituency."—*Lord Bramwell (North Durham).*

"Undue spiritual influence is a much more subtle form of influence, and its full effect is much more difficult to estimate than undue influence by physical violence."—*Mr. Justice Andrews (North Meath).*

**3.** The expression "corrupt practice" as used in this Act means any of the following offences: namely, treating and undue influence, as defined by this Act, and bribery, and personation, as defined by the enactments set forth in Part III. of the Third

Schedule to this Act, and aiding, abetting, counselling, and procuring the commission of the offence of personation, and every offence which is a corrupt practice within the meaning of this Act shall be a corrupt practice within the meaning of The Parliamentary Elections Act, 1868.

31 & 32 Vict. c. 125.

"Corrupt practices," hereinafter legally defined, bear penalties which are set out in Sections 36, 37, and 50.

"Personation" can only be punished by imprisonment with hard labour.

Punishment of candidate found, on election petition, guilty personally of corrupt practices.

31 & 32 Vict. c. 125.

*Incapable of ever representing the borough or county.*

**4.** Where upon the trial of an election petition respecting an election for a county or borongh the election court, by the report made to the Speaker in pursuance of Section 11 of The Parliamentary Elections Act, 1868, reports that any corrupt practice other than treating or undue influence has been proved to have been committed in reference to such election by or with the knowledge and consent of any candidate at such election, or that the offence of treating or undue influence has been proved to have been committed in reference to such election by any candidate at such election, that candidate shall not be capable of ever being elected to or sitting in the House of Commons for the said county or borongh, and if he has been elected, his election shall be void ; and he shall further be subject to the same incapacities as if at the date of the said report he had been convicted on an indictment of a corrupt practice.

Punishment of candidate found, on election petition, guilty by

**5.** Upon the trial of an election petition respecting an election for a county or borongh, in which a charge is made of any corrupt practice having been committed in reference to such election, the election

court shall report in writing to the Speaker whether any of the candidates at such election has been guilty by his agents of any corrupt practice in reference to such election; and if the report is that any candidate at such election has been guilty by his agents of any corrupt practice in reference to such election, that candidate shall not be capable of being elected to or sitting in the House of Commons for such county or borough for seven years after the date of the report, and if he has been elected his election shall be void.

*agents of corrupt practices.*

*Seven years incapacity.*

**6.** (1) A person who commits any corrupt practice other than personation, or aiding, abetting, counselling, or procuring the commission of the offence of personation, shall be guilty of a misdemeanour, and on conviction on indictment shall be liable to be imprisoned, with or without hard labour, for a term not exceeding one year, or to be fined any sum not exceeding two hundred pounds.

*Punishment of person convicted on indictment of corrupt practices.*

(2) A person who commits the offence of personation, or of aiding, abetting, counselling, or procuring the commission of that offence, shall be guilty of felony, and any person convicted thereof on indictment shall be punished by imprisonment for a term not exceeding two years, together with hard labour.

*Any other corrupt practice but personation may be punished by fine or by imprisonment with or without hard labour.*

(3) A person who is convicted on indictment of any corrupt practice shall (in addition to any punishment as above provided) be not capable during a period of seven years from the date of his conviction:

(a) Of being registered as an elector or voting at any election in the United Kingdom,

whether it be a Parliamentary election or or an election for any public office within the meaning of this Act; or

(b) Of holding any public or judicial office within the meaning of this Act, and if he holds any such office the office shall be vacated.

(4) Any person so convicted of a corrupt practice in reference to any election shall also be incapable of being elected to and of sitting in the House of Commons during the seven years next after the date of his conviction, and if at that date he has been elected to the House of Commons his election shall be vacated from the time of such conviction.

It is as well during the progress of an election to take care that posters and placards setting out the penalties of corrupt practices and of personation, so rife in large metropolitan and urban constituencies, are publicly exhibited on the walls and in committee rooms.

Each canvass book should contain a summary of offences under the Corrupt Practices Act.

### *Illegal Practices.*

Certain expenditure  
to be illegal  
practice.

7. (1) No payment or contract for payment shall, for the purpose of promoting or procuring the election of a candidate at any election, be made—

(a) On account of the conveyance of electors to or from the poll, whether for the hiring of horses or carriages, or for railway fares, or otherwise; or

The payment, by the clerk of an agent, of a railway fare to an elector voided the return of the member for Pontefract.

(b) To an elector on account of the use of any house, land, building, or premises for the

exhibition of any address, bill, or notice, or on account of the exhibition of any address, bill, or notice ; or

This does not apply to a regular advertisement agent or hoarding contractor, but to all payments to voters for putting bills in windows on walls, &c.

(c) On account of any committee room in excess of the number allowed by the First Schedule to this Act.

Committee rooms which are lent without fee or reward are not counted within the number prescribed by the First Schedule.

(2) Subject to such exception as may be allowed in pursuance of this Act, if any payment or contract for payment is knowingly made in contravention of this section, either before, during, or after an election, the person making such payment or contract shall be guilty of an illegal practice, and any person receiving such payment or being a party to any such contract, knowing the same to be in contravention of this Act, shall also be guilty of an illegal practice.

“Illegal practices” are defined in Sections 7 and 21, and their punishment in Section 10.

(3) Provided that where it is the ordinary business of an elector as an advertising agent to exhibit for payment bills and advertisements, a payment to or contract with such elector, if made in the ordinary course of business, shall not be deemed to be an illegal practice within the meaning of this section.

**8.** (1) Subject to such exception as may be allowed in pursuance of this Act, no sum shall be

*Expense in  
excess of  
maximum  
allowable  
under the  
rule as  
to advertise-  
ments, etc.*

to be illegal practice. paid and no expense shall be incurred by a candidate at an election, or his election agent, whether before, during, or after an election, on account of or in respect of the conduct or management of such election, in excess of any maximum amount in that behalf specified in the First Schedule to this Act.

The maximum must not be exceeded. So far relief has never yet been given.

(2) Any candidate or election agent who knowingly acts in contravention of this section shall be guilty of an illegal practice.

Voting by prohibited persons and publishing of false statements of withdrawal to be illegal.

9. (1) If any person votes or induces or procures any person to vote at any election, knowing that he or such person is prohibited, whether by this or any other Act, from voting at such election, he shall be guilty of an illegal practice.

Under this section the Judges held on the Stepney Petition that the agent must inform all paid workers that they are debarred from voting if electors in the constituency in which they are so engaged.

(2) Any person who before or during an election knowingly publishes a false statement of the withdrawal of a candidate at such election for the purpose of promoting or procuring the election of another candidate shall be guilty of an illegal practice.

The offence here is the knowingly publishing the false statement.

(3) Provided that a candidate shall not be liable, nor shall his election be avoided, for any illegal practice under this section committed by his agent other than his election agent.

The candidate is excused for the acts of any person but his authorised election agent.

**10.** A person guilty of an illegal practice, whether under the foregoing sections or under the provisions hereinafter contained in this Act, shall on summary conviction be liable to a fine not exceeding one hundred pounds and be incapable during a period of five years from the date of his conviction of being registered as an elector or voting at any election (whether it be a Parliamentary election or an election for a public office within the meaning of this Act) held for or within the county or borough in which the illegal practice has been committed.

Punishment  
on con-  
viction of  
illegal  
practice.

Incapacity  
to vote.  
Fine up to  
£100.

**11.** Whereas by Sub-section 14 of Section 11 of The Parliamentary Elections Act, 1868, it is provided that where a charge is made in an election petition of any corrupt practice having been committed at the election to which the petition refers, the judge shall report in writing to the Speaker as follows :—

Report of  
election  
court  
respecting  
illegal  
practice,  
and punish-  
ment of  
candidate  
found guilty  
by such  
report.  
31 & 32 Vict.  
c. 125.

- (a) “Whether any corrupt practice has or has not been proved to have been committed by or with the knowledge and consent of any candidate at such election, and the nature of such corrupt practice ;
- (b) “The names of all persons, if any, who have been proved at the trial to have been guilty of any corrupt practice ;
- (c) “Whether corrupt practices have, or whether there is reason to believe corrupt practices have, extensively prevailed at the election to which the petition relates ” :

And whereas it is expedient to extend the said sub-section to illegal practices :

31 & 32 Vict.  
c. 125.

Be it therefore enacted as follows:—

Sub-section 14 of Section 11 of The Parliamentary Elections Act, 1868, shall apply as if that sub-section were herein re-enacted with the substitution of illegal practice within the meaning of this Act for corrupt practice; and upon the trial of an election petition respecting an election for a county or borough, the election court shall report in writing to the Speaker the particulars required by the said sub-section as herein re-enacted, and shall also report whether any candidate at such election has been guilty by his agents of any illegal practice within the meaning of this Act in reference to such election, and the following consequences shall ensue upon the report by the election court to the Speaker; (that is to say,)

- (a) If the report is that any illegal practice has been proved to have been committed in reference to such election by or with the knowledge and consent of any candidate at such election, that candidate shall not be capable of being elected to or sitting in the House of Commons for the said county or borough for seven years next after the date of the report, and if he has been elected his election shall be void; and he shall further be subject to the same incapacities as if at the date of the report he had been convicted of such illegal practice; and
- (b) If the report is that a candidate at such election has been guilty by his agents of any illegal practice in reference to such election, that candidate shall not be capable of being elected to or sitting in the House

of Commons for the said county or borough during the Parliament for which the election was held, and if he has been elected, his election shall be void.

**12.** Whereas by The Election Commissioners Act, 1852, as amended by The Parliamentary Elections Act, 1868, it is enacted that where a joint address of both Houses of Parliament represents to Her Majesty that an election court has reported to the Speaker that corrupt practices have, or that there is reason to believe that corrupt practices have, extensively prevailed at an election in any county or borough, and prays Her Majesty to cause inquiry under that Act to be made by persons named in such address (being qualified as therein mentioned), it shall be lawful for Her Majesty to appoint the said persons to be election commissioners for the purpose of making inquiry into the existence of such corrupt practices:

And whereas it is expedient to extend the said enactments to the case of illegal practices:

Be it therefore enacted as follows:—

When election commissioners have been appointed in pursuance of The Election Commissioners Act, 1852, and the enactments amending the same, they may make inquiries and act and report as if “corrupt practices” in the said Act and the enactments amending the same included illegal practices: and The Election Commissioners Act, 1852, shall be construed with such modifications as are necessary for giving effect to this section, and the expression “corrupt practice” in that Act shall have the same meaning as in this Act.

Extension  
of 15 & 16  
Vict. c. 57  
respecting  
election  
commis-  
sioners to  
illegal  
practices.  
15 & 16 Vict.  
c. 57.  
31 & 32 Vict.  
c. 125.

15 & 16 Vict.  
c. 57.

Since 1883 no election commissioners under this section have been appointed, as, so far, none of the Judges since the passing of this Act have reported that in any constituency where a petition has been presented corrupt practices have extensively prevailed.

The expenses entailed by the proceedings of the commissioners and their report are charged upon the borough or county fund.

*Illegal Payment, Employment, and Hiring.*

Providing  
of money  
for illegal  
practice or  
payment to  
be illegal  
payment.

**13.** Where a person knowingly provides money for any payment which is contrary to the provisions of this Act, or for any expenses incurred in excess of any maximum amount allowed by this Act, or for replacing any money expended in any such payment or expenses, except where the same may have been previously allowed in pursuance of this Act to be an exception, such person shall be guilty of illegal payment.

The offence must be committed "knowingly." Relief has, so far, been given for any innocent or trivial mistake.

The penalty for "illegal payment" prescribed by Section 10 is a fine up to the sum of £100.

Employ-  
ment of  
hackney  
carriages,  
or of  
carriages  
and horses  
kept for  
hire.

**14. (1)** A person shall not let, lend, or employ for the purpose of the conveyance of electors to or from the poll, any public stage or hackney carriage, or any horse or other animal kept or used for drawing the same, or any carriage, horse, or other animal which he keeps or uses for the purpose of letting out for hire, and if he lets, lends, or employs such carriage, horse, or other animal, knowing that it is intended to be used for the purpose of the conveyance of electors to or from the poll, he shall be guilty of an illegal hiring.

This is an absolute prohibition of the use of hired vehicles or hired horses for the conveyance of voters to the poll.

It is believed that the loan of a horse jobbed for the season, or regularly for some stated period, would not be an offence within the meaning of the words "any horse or other animal kept or used for drawing," &c.

"Illegal hiring" is punished the same as an illegal payment.

(2) A person shall not hire, borrow, or use for the purpose of the conveyance of electors to or from the poll any carriage, horse, or other animal which he knows the owner thereof is prohibited by this section to let, lend, or employ for that purpose, and if he does so he shall be guilty of an illegal hiring.

(3) Nothing in this Act shall prevent a carriage, horse, or other animal being let to or hired, employed, or used by an elector, or several electors at their joint cost, for the purpose of being conveyed to or from the poll.

Electors may go to the poll in a hired vehicle at their joint cost, but there must be no free ride given therein to any voter going to the poll.

(4) No person shall be liable to pay any duty or to take out a licence for any carriage by reason only of such carriage being used without payment or promise of payment for the conveyance of electors to or from the poll at an election.

**15.** Any person who corruptly induces or procures any other person to withdraw from being a candidate at an election, in consideration of any payment or promise of payment, shall be guilty of illegal payment, and any person withdrawing, in pursuance of such inducement or procurement, shall also be guilty of illegal payment.

Corrupt withdrawal  
from a candidature.

A "corrupt withdrawal" is sufficiently defined.

It is no offence to provide money for a candidate to go to the poll, but it has been discussed whether, if the money is found by another candidate at the election, it is or is not an election expense, and whether it must be returned as part of the election expenses, and is therefore within the maximum permitted.

Certain expenditure  
to be illegal  
payment.

**16.** (1) No payment or contract for payment shall, for the purpose of promoting or procuring the election of a candidate at any election, be made on account of bands of music, torches, flags, banners, cockades, ribbons, or other marks of distinction.

The offence is the payment or contract for payment of the expenditure prohibited in the section.

Mr. Justice Cave has laid down that the payment for a band of music at political gatherings other than during an election is not in itself illegal. What is a banner is clearly laid down in the recent Stepney decision.

"Marks of distinction" have been held to include hat cards, for the payment for which the member for Walsall was unseated.

(2) Subject to such exception as may be allowed in pursuance of this Act, if any payment or contract for payment is made in contravention of this section either before, during, or after an election, the person making such payment shall be guilty of illegal payment, and any person being a party to any such contract or receiving such payment shall also be guilty of illegal payment if he knew that the same was made contrary to law.

Certain  
employ-  
ment to be  
illegal.

**17.** (1) No person shall, for the purpose of promoting or procuring the election of a candidate at any election, be engaged or employed for payment or promise of payment for any purpose or in any capacity whatever, except for any purposes or capacities mentioned in the first or second parts of

the First Schedule to this Act, or except so far as payment is authorised by the first or second parts of the First Schedule to this Act.

Part I. of the First Schedule sets out in detail the list of those who may be legally employed.

(2) Subject to such exception as may be allowed in pursuance of this Act, if any person is engaged or employed in contravention of this section, either before, during, or after an election, the person engaging or employing him shall be guilty of illegal employment, and the person so engaged or employed shall also be guilty of illegal employment if he knew that he was engaged or employed contrary to law.

**18.** Every bill, placard, or poster having reference to an election shall bear upon the face thereof the name and address of the printer and publisher thereof; and any person printing, publishing, or posting, or causing to be printed, published, or posted, any such bill, placard, or poster as aforesaid, which fails to bear upon the face thereof the name and address of the printer and publisher, shall, if he is the candidate, or the election agent of the candidate, be guilty of an illegal practice, and if he is not the candidate, or the election agent of a candidate, shall be liable on summary conviction to a fine not exceeding one hundred pounds.

Name and  
address of  
printer on  
placards.

Where an address bears the name and address of the party signing or issuing it, but without the printer's imprint, it has been held that such notice does not offend against this section. It is, however, best to have the printer's imprint on all printed election matter.

Relief cannot be given to the printer himself who neglects to comply with this provision.

Saving for  
creditors.

**19.** The provisions of this Act prohibiting certain payments, and contracts for payments, and the payment of any sum, and the incurring of any expense in excess of a certain maximum, shall not affect the right of any creditor, who, when the contract was made or the expense was incurred, was ignorant of the same being in contravention of this Act.

Use of  
committee  
room in  
house for  
sale of  
intoxicating  
liquor or  
refresh-  
ment, or in  
elementary  
school, to be  
illegal  
hiring.

*But public  
meetings  
may be held  
in both or  
either.*

**20. (a)** Any premises on which the sale by wholesale or retail of any intoxicating liquor is authorised by a licence (whether the licence be for consumption on or off the premises), or

**(b)** Any premises where any intoxicating liquor is sold, or is supplied to members of a club, society, or association other than a permanent political club, or

**(c)** Any premises whereon refreshment of any kind, whether food or drink, is ordinarily sold for consumption on the premises, or

Where it is found necessary either to hire or use a public room at a licensed house, the agent should serve upon the landlord a notice that he will not be responsible for the payment of any meat, drink, or entertainment, and the publican should also be served with a copy of the sections which imperil his licence if treating is found to take place on his premises.

**(d)** The premises of any public elementary school in receipt of an annual Parliamentary grant, or any part of any such premises, shall not be used as a committee room for the purpose of promoting or procuring the election of a candidate at an election, and if any person hires or uses any such premises or any part thereof for a committee room he shall be guilty of illegal hiring, and the person letting

such premises or part, if he knew it was intended to use the same as a committee room, shall also be guilty of illegal hiring :

A schoolmaster's house must not be used as a committee room when he occupies it in right of his office as schoolmaster.

Provided that nothing in this section shall apply to any part of such premises which is ordinarily let for the purpose of chambers or offices or the holding of public meetings or of arbitrations, if such part has a separate entrance and no direct communication with any part of the premises on which any intoxicating liquor or refreshment is sold or supplied as aforesaid.

Meetings may be held at political clubs at Parliamentary but not at Municipal or County Council elections, and the same difference exists in the law as to the use of public-houses for political meetings as differing from municipal.

**21.** (1) A person guilty of an offence of illegal payment, employment, or hiring shall, on summary conviction, be liable to a fine not exceeding One Hundred Pounds.

Punishment  
of illegal  
payment,  
employ-  
ment, or  
hiring.

(2) A candidate or an election agent of a candidate who is personally guilty of an offence of illegal payment, employment, or hiring shall be guilty of an illegal practice.

This proviso brings with it all the liabilities set out in Sections 10 and 11—Incapacity of voting for five years, &c.

*Excuse and Exception for Corrupt or Illegal Practice  
or Illegal Payment, Employment, or Hiring.*

**22.** Where upon the trial of an election petition respecting an election for a county or borough,

Report  
exonerating  
candidate

in certain cases of corrupt and illegal practice by agents.

the election court report that a candidate at such election has been guilty by his agents of the offence of treating and undue influence, and illegal practice, or of any such offences, in reference to such election, and the election court further report that the candidate has proved to the court—

- (a) That no corrupt or illegal practice was committed at such election by the candidate or his election agent, and the offences mentioned in the said report were committed contrary to the orders and without the sanction or connivance of such candidate or his election agent; and
- (b) That such candidate and his election agent took all reasonable means for preventing the commission of corrupt and illegal practices at such election; and
- (c) That the offences mentioned in the said report were of a trivial, unimportant, and limited character; and
- (d) That in all other respects the election was free from any corrupt or illegal practice on the part of such candidate and of his agents;

then the election of such candidate shall not, by reason of the offences mentioned in such report, be void, nor shall the candidate be subject to any incapacity under this Act.

As to relief, it may be applied for during the sitting of an election court, by public notice being also given in the constituency. It can be ordinarily applied for to the Divisional Court of the Royal Courts of Justice, upon affidavits being filed, public notices issued in the ward or constituency affected, and by two days' notice to the opposing party or candidate and the returning officer.

There are some important judicial utterances as to who are entitled to relief reported in the Rochester and Stepney decisions of Mr. Justice Cave and Mr. Justice Vaughan Williams.

"The intention of this Act of Parliament is to draw the strings of the law as tightly round practices at election as possibly can be, but at the same time I think that the law intended by the 22nd and 23rd Sections to enable Judges to relieve candidates from all responsibility for contempt and illegal practices where they have satisfied the Judges that they have done everything on their part to render the election pure and free from corruption. It is of all things essential that those who stand for Parliament should feel that the success or failure of a petition against them does not depend upon matters which are beyond their control."

**23.** Where, on application made, it is shown to the High Court or to an election court by such evidence as seems to the court sufficient—

- (a) That any act or omission of a candidate at any election, or of his election agent or of any other agent or person, would, by reason of being a payment, engagement, employment, or contract, in contravention of this Act, or being the payment of a sum or the incurring of expense in excess of any maximum amount allowed by this Act, or of otherwise being in contravention of any of the provisions of this Act, be but for this section an illegal practice, payment, employment, or hiring; and
- (b) that such act or omission arose from inadvertence or from accidental miscalculation or from some other reasonable cause of a like nature, and in any case did not arise from any want of good faith; and
- (c) that such notice of the application has been given in the county or borough for which

Power of  
High Court  
and election  
court to  
except  
innocent  
act from  
being illegal  
practice,  
&c.

the election was held as to the court seems fit;

and under the circumstances it seems to the court to be just that the candidate and the said election and other agent and person, or any of them, should not be subject to any of the consequences under this Act of the said act or omission, the court may make an order allowing such act or omission to be an exception from the provisions of this Act which would otherwise make the same an illegal practice, payment, employment, or hiring, and thereupon such candidate, agent, or person shall not be subject to any of the consequences under this Act of the said act or omission.

*Mr. Justice Care on Relief.*—“Those who stand for Parliament must feel the full responsibility which they have of personally taking care that those whom they allow to act as their agents are not guilty of corrupt and illegal practices, and if they fail to do that, they then disentitle themselves to the relief from the consequences of the act of others which we are entitled to give them under the 22nd Section when they have proved that they have taken all reasonable means for the prevention of such practices.”

“The lesson taught by the Hexham petition is that every candidate who wishes honestly to prevent the commission of corrupt and illegal practices will, from the moment that his candidature is accepted, make up his mind that he will have nothing to do with any political club or association which makes it part of its business to provide meat, drink, and entertainment for the persons who are interested in the cause.”—*Mr. Justice Vaughan Williams.*

“The two matters to which we have to direct our attention are—first, whether the thing was done inadvertently; secondly, whether there is any absence of *bona fides*. A man may be inadvertent if he does something of which he is not actually aware at the time. He may also be inadvertent if he is not aware of the character of the act. Of course that inadvertency may disappear as soon as a decision has been given upon the point. It is not only necessary that we should be satisfied that the thing was done inadvertently, but we

should be also satisfied with the *bona fides* of the person who asks for relief. It means that there was apparently a *bonâ fide* desire to keep free from illegal practices."—*Mr. Justice Vaughan Williams (Rochester).*

### *Election Expenses.*

**24.** (1) On or before the day of nomination at an election, a person shall be named by or on behalf of each candidate as his agent for such election (in this Act referred to as the election agent). Nomination  
of election  
agent.

(2) A candidate may name himself as election agent, and thereupon shall, so far as circumstances admit, be subject to the provisions of this Act both as a candidate and as an election agent, and any reference in this Act to an election agent shall be construed to refer to the candidate acting in his capacity of election agent.

(3) On or before the day of nomination the name and address of the election agent of each candidate shall be declared in writing by the candidate or some other person on his behalf to the returning officer, and the returning officer shall forthwith give public notice of the name and address of every election agent so declared.

(4) One election agent only shall be appointed for each candidate, but the appointment, whether the election agent appointed be the candidate himself or not, may be revoked, and in the event of such revocation or his death, whether such event is before, during, or after the election, then forthwith another election agent shall be appointed, and his name and address declared in writing to the returning officer, who shall forthwith give public notice of the same.

The election agent must be named on or before the nomination day.

The returning officer must have notice of the appointment, and public notice must be given in compliance with Sub-section 3.

The candidate may be his own agent.

There can only be one election agent in a borough.

In a county there may be one election agent, and a sub-agent for each polling district.

The candidate is equally responsible for the acts of his sub-agents as for his agent.

The Act intends (said Mr. Justice Cave at Hexham) that where men conducted the election in their own particular district they should be nominated (and returned) as sub-agents. It is for the very purpose that agency under such cases should not be in dispute that the persons who are appointed to conduct the election locally should be responsible in the way in which election agents are responsible. They should not be put down as clerks, or something of that kind.

Nomination  
of deputy  
election  
agent as  
sub-agent.

**25.** (1) In the case of the elections specified in that behalf in the First Schedule to this Act an election agent of a candidate may appoint the number of deputies therein mentioned (which deputies are in this Act referred to as sub-agents), to act within different polling districts.

(2) As regards matters in a polling district the election agent may act by the sub-agent for that district, and anything done for the purposes of this Act by or to the sub-agent in his district shall be deemed to be done by or to the election agent, and any act or default of a sub-agent which, if he were the election agent, would be an illegal practice or other offence against this Act, shall be an illegal practice and offence against this Act committed by the sub-agent, and the sub-agent shall be liable to punishment accordingly; and the candidate shall

suffer the like incapacity as if the said act or default had been the act or default of the election agent.

(3) One clear day before the polling the election agent shall declare in writing the name and address of every sub-agent to the returning officer, and the returning officer shall forthwith give public notice of the name and address of every sub-agent so declared.

(4) The appointment of a sub-agent shall not be vacated by the election agent who appointed him ceasing to be election agent, but may be revoked by the election agent for the time being of the candidate, and in the event of such revocation or of the death of a sub-agent another sub-agent may be appointed, and his name and address shall be forthwith declared in writing to the returning officer, who shall forthwith give public notice of the same.

**26.** (1) An election agent at an election for a county or borough shall have within the county or borongh, or within any county of a city or town adjoining thereto, and a sub-agent shall have within his district, or within any county of a city or town adjoining thereto, an office or place to which all claims, notices, writs, summons, and documents may be sent, and the address of such office or place shall be declared at the same time as the appointment of the said agent to the returning officer, and shall be stated in the public notice of the name of the agent.

Office of  
election  
agent and  
sub-agent.

(2) Any claim, notice, writ, summons, or document delivered at such office or place and addressed to the election agent or sub-agent, as the case may be, shall be deemed to have been served on him, and every such agent may in respect of any matter con-

nected with the election in which he is acting be sued in any court having jurisdiction in the county or borough in which the said office or place is situate.

Making of contracts through election agent.

**27.** (1) The election agent of a candidate by himself or by his sub-agent shall appoint every polling agent, clerk, and messenger employed for payment on behalf of the candidate at an election, and hire every committee room hired on behalf of the candidate.

The appointment should be in writing. It should be signed by the agent or sub-agent. It should specify the remuneration per day or per week, and the length of the engagement.

*Mr. Justice Care on Agents' Duties.*—“He ought to keep a cash book in which everything should be set down in chronological order, with counterfoil, which should be numbered consecutively. He would be well advised if he had an order book with counterfoils, which should be numbered consecutively, so that by an inspection of the book one would at once see that all the counterfoils were there. Lastly, he would be wise to have a receipt book made up in a similar form, and to take a receipt from the persons to whom he pays any money. When a man has these documents he can come with confidence before an election tribunal and say, ‘These books represent everything I have ordered, everything I have spent, everything I have paid.’ The documents which have to be returned should be required to be kept for a certain time, and it is very little to require of an election agent that he should keep his documents until it is certain that all chance of an election petition being presented is at an end.”—*Stepney*.

(2) A contract whereby any expenses are incurred on account of or in respect of the conduct or management of an election shall not be enforceable against a candidate at such election unless made by the candidate himself or by his election agent, either by himself or by his sub-agent; provided that the inability under this section to enforce such contract against the candidate shall not relieve the candidate

from the consequences of any corrupt or illegal practice having been committed by his agent.

**28.** (1) Except as permitted by or in pursuance of this Act, no payment and no advance or deposit shall be made by a candidate at an election or by any agent on behalf of the candidate or by any other person at any time, whether before, during, or after such election, in respect of any expenses incurred on account of or in respect of the conduct or management of such election, otherwise than by or through the election agent of the candidate, whether acting in person or by a sub-agent; and all money provided by any person other than the candidate for any expenses incurred on account of or in respect of the conduct or management of the election, whether as gift, loan, advance, or deposit, shall be paid to the candidate or his election agent and not otherwise;

Provided that this section shall not be deemed to apply to a tender of security to or any payment by the returning officer or to any sum disbursed by any person out of his own money for any small expense legally incurred by himself, if such sum is not repaid to him.

(2) A person who makes any payment, advance, or deposit in contravention of this section, or pays in contravention of this section any money so provided as aforesaid, shall be guilty of an illegal practice.

*Mr. Justice Cave, on Returning Officers' Charges* under this proviso, laid down, "I think it is quite clear that the returning officer has two courses open to him. He may either demand security for his fees, or he may elect not to demand security for them. If he demands security it is clear that anybody may deposit the necessary security in whatever form the returning officer is ready to take it. If, on the other hand,

Payment of expenses through election agent.

he does not require security, then his charges are to be sent in to the election agent, and the amount is paid by the election agent. Whether the election agent is bound to return the amount where he does not himself pay the sum, but where it is deducted by the returning officer from the deposit, is a matter of no great moment."

*Period for sending in claims and making payments for election expenses.*

**29.** (1) Every payment made by an election agent, whether by himself or a sub-agent, in respect of any expenses incurred on account of or in respect of the conduct or management of an election, shall, except where less than forty shillings, be vouched for by a bill stating the particulars and by a receipt.

(2) Every claim against a candidate at an election or his election agent in respect of any expenses incurred on account of or in respect of the conduct or management of such election which is not sent in to the election agent within the time limited by this Act shall be barred and shall not be paid; and, subject to such exception as may be allowed in pursuance of this Act, an election agent who pays a claim in contravention of this enactment shall be guilty of an illegal practice.

*Fourteen days' limit for claims after declaration of poll.*

(3) Except as by this Act permitted, the time limited by this Act for sending in claims shall be fourteen days after the day on which the candidates returned are declared elected.

(4) All expenses incurred by or on behalf of a candidate at an election, which are incurred on account of or in respect of the conduct or management of such election, shall be paid within the time limited by this Act and not otherwise; and, subject to such exception as may be allowed in pursuance of this Act, an election agent who makes a payment in contravention of this provision shall be guilty of an illegal practice.

(5) Except as by this Act permitted, the time limited by this Act for the payment of such expenses as aforesaid shall be twenty-eight days after the day on which the candidates returned are declared elected.

*Twenty-eight days  
the limit for  
payment.*

(6) Where the election court reports that it has been proved to such court by a candidate that any payment made by an election agent in contravention of this section was made without the sanction or connivance of such candidate, the election of such candidate shall not be void, nor shall he be subject to any incapacity under this Act by reason only of such payment having been made in contravention of this section.

(7) If the election agent in the case of any claim sent in to him within the time limited by this Act disputes it, or refuses or fails to pay it within the said period of twenty-eight days, such claim shall be deemed to be a disputed claim.

(8) The claimant may, if he thinks fit, bring an action for a disputed claim in any competent court; and any sum paid by the candidate or his agent in pursuance of the judgment or order of such court shall be deemed to be paid within the time limited by this Act, and to be an exception from the provisions of this Act, requiring claims to be paid by the election agent.

(9) On cause shown to the satisfaction of the High Court, such court on application by the claimant or by the candidate or his election agent may by order give leave for the payment by a candidate or his election agent of a disputed claim, or of a claim for any such expenses as aforesaid, although sent in after the time in this section

mentioned for sending in claims, or although the same was sent in to the candidate and not to the election agent.

(10) Any sum specified in the order of leave may be paid by the candidate or his election agent, and when paid in pursuance of such leave shall be deemed to be paid within the time limited by this Act.

Reference  
to taxation  
of claim  
against  
candidates.

**30.** If any action is brought in any competent court to recover a disputed claim against a candidate at an election, or his election agent, in respect of any expenses incurred on account or in respect of the conduct or management of such election, and the defendant admits his liability, but disputes the amount of the claim, the said amount shall, unless the court, on the application of the plaintiff in the action, otherwise directs, be forthwith referred for taxation to the master, official referee, registrar, or other proper officer of the court, and the amount found due on such taxation shall be the amount to be recovered in such action in respect of such claim.

Personal  
expenses of  
candidate  
and petty  
expenses.

**31. (1)** The candidate at an election may pay any personal expenses incurred by him on account of or in connexion with or incidental to such election to an amount not exceeding One Hundred Pounds, but any further personal expenses so incurred by him shall be paid by his election agent.

Where personal expenses are over £100 they must be paid through the election agent and returned by him. They may be in excess of the maximum.

It was argued at Rochester that house hire in the constituency should be returned as a personal expense. Mr. Justice Cave was unable

to satisfy himself that it is a matter which must be returned as the personal expenses of the candidate.

In the interpretation clauses, the expression "personal expenses," as used with respect to the personal expenditure of any candidate, includes the reasonable travelling expenses of such candidate and the reasonable expenses of his living at hotels or elsewhere for the purpose of and in relation to such election.

(2) The candidate shall send to the election agent within the time limited by this Act for sending in claims a written statement of the amount of personal expenses paid as aforesaid by such candidate.

(3) Any person may, if so authorised in writing by the election agent of the candidate, pay any necessary expenses for stationery, postage, telegrams, and other petty expenses, to a total amount not exceeding that named in the authority, but any excess above the total amount so named shall be paid by the election agent.

(4) A statement of the particulars of payments made by any person so authorised shall be sent to the election agent within the time limited by this Act for the sending in of claims, and shall be vouch'd for by a bill containing the receipt of that person.

**32.** (1) So far as circumstances admit, this Act shall apply to a claim for his remuneration by an election agent and to the payment thereof in like manner as if he were any other creditor, and if any difference arises respecting the amount of such claim the claim shall be a disputed claim within the meaning of this Act, and be dealt with accordingly.

Remuneration  
of election  
agent  
and return-  
ing officer's  
expenses.

The contract with the agent as to his fee should always be with the proviso that his fee, along with the legal expenses returned by him, is within the prescribed maximum.

38 & 39 Vict.  
c. 84.

(2) The account of the charges claimed by the returning officer in the case of a candidate and transmitted in pursuance of Section Four of The Parliamentary Elections (Returning Officers) Act, 1875, shall be transmitted within the time specified in the said section to the election agent of the candidate, and need not be transmitted to the candidate.

Return and  
declaration  
respecting  
election  
expenses.

**33.** (1) Within thirty-five days after the day on which the candidates returned at an election are declared elected, the election agent of every candidate at that election shall transmit to the returning officer a true return (in this Act referred to as a return respecting election expenses), in the form set forth in the Second Schedule to this Act or to the like effect, containing, as respects that candidate,—

- (a) A statement of all payments made by the election agent, together with all the bills and receipts (which bills and receipts are in this Act included in the expression “return respecting election expenses”);
- (b) A statement of the amount of personal expenses, if any, paid by the candidate;
- (c) A statement of the sums paid to the returning officer for his charges, or, if the amount is in dispute, of the sum claimed and the amount disputed;
- (d) A statement of all other disputed claims of which the election agent is aware;
- (e) A statement of all the unpaid claims, if any, of which the election agent is aware, in respect of which application has been or is about to be made to the High Court;

(f) A statement of all money, securities, and equivalent of money received by the election agent from the candidate or any other person for the purpose of expenses incurred or to be incurred on account of or in respect of the conduct or management of the election, with a statement of the name of every person from whom the same may have been received.

(2) The return so transmitted to the returning officer shall be accompanied by a declaration made by the election agent before a justice of the peace in the form in the Second Schedule to this Act (which declaration is in this Act referred to as a declaration respecting election expenses).

The declaration will be found at the end of this work, with other forms.

(3) Where the candidate has named himself as his election agent, a statement of all money, securities, and equivalents of money paid by the candidate shall be substituted in the return required by this section to be transmitted by the election agent for the like statement of money, securities, and equivalent of money received by the election agent from the candidate; and the declaration by an election agent respecting election expenses need not be made, and the declaration by the candidate respecting election expenses shall be modified as specified in the Second Schedule to this Act.

(4) At the same time that the agent transmits the said return, or within seven days afterwards, the candidate shall transmit or cause to be transmitted to the returning officer a declaration made

by him before a justice of the peace, in the form in the first part of the Second Schedule to this Act (which declaration is in this Act referred to as a declaration respecting election expenses).

(5) If in the case of an election for any county or borough, the said return and declarations are not transmitted before the expiration of the time limited for the purpose, the candidate shall not, after the expiration of such time, sit or vote in the House of Commons as member for that county or borough until either such return and declarations have been transmitted, or until the date of the allowance of such an authorised excuse for the failure to transmit the same, as in this Act mentioned, and if he sits or votes in contravention of this enactment he shall forfeit one hundred pounds for every day on which he so sits or votes to any person who sues for the same.

(6) If, without such authorised excuse as in this Act mentioned, a candidate or an election agent fails to comply with the requirements of this section, he shall be guilty of an illegal practice.

The "authorised excuse" can alone come from an Election Court, a Divisional Court of the High Court of Justice, or in vacation from the Vacation Judge.

(7) If any candidate or election agent knowingly makes the declaration required by this section falsely, he shall be guilty of an offence, and on conviction thereof on indictment shall be liable to the punishment for wilful and corrupt perjury; such offence shall also be deemed to be a corrupt practice within the meaning of this Act.

(8) Where the candidate is out of the United Kingdom at the time when the return is so trans-

mitted to the returning officer, the declaration required by this section may be made by him within fourteen days after his return to the United Kingdom, and in that case shall be forthwith transmitted to the returning officer, but the delay hereby authorised in making such declaration shall not exonerate the election agent from complying with the provisions of this Act as to the return and declaration respecting election expenses.

(9) Where, after the date at which the return respecting election expenses is transmitted, leave is given by the High Court for any claims to be paid, the candidate or his election agent shall, within seven days after the payment thereof, transmit to the returning officer a return of the sums paid in pursuance of such leave, accompanied by a copy of the order of the court giving the leave, and in default he shall be deemed to have failed to comply with the requirements of this section without such authorised excuse as in this Act mentioned.

**34.** (1) Where the return and declarations respecting election expenses of a candidate at an election for a county or borough have not been transmitted as required by this Act, or being transmitted contain some error or false statement, then—

(a) If the candidate applies to the High Court or an election court and shows that the failure to transmit such return and declarations or any of them, or any part thereof, or any error or false statement therein, has arisen by reason of his illness, or of the absence, death, illness, or misconduct of his election agent or sub-agent or of any clerk

Authorised  
excuse for  
non-com-  
pliance with  
provisions  
as to return  
and declara-  
tion respect-  
ing election  
expenses.

or officer of such agent, or by reason of inadvertence or of any reasonable cause of a like nature, and not by reason of any want of good faith on the part of the applicant, or

- (b) If the election agent of the candidate applies to the High Court or an election court and shows that the failure to transmit the return and declarations which he was required to transmit, or any part thereof, or any error or false statement therein, arose by reason of his illness or of the death or illness of any prior election agent of the candidate, or of the absence, death, illness, or misconduct of any sub-agent, clerk, or officer of an election agent of the candidate, or by reason of inadvertence or of any reasonable cause of a like nature, and not by reason of any want of good faith on the part of the applicant,

the court may, after such notice of the application in the said county or borough, and on production of such evidence of the grounds stated in the application, and of the good faith of the application, and otherwise, as to the court seems fit, make such order for allowing an authorised excuse for the failure to transmit such return and declaration, or for an error or false statement in such return and declaration, as to the court seems just.

(2) Where it appears to the court that any person being or having been election agent or sub-agent has refused or failed to make such return or to supply such particulars as will enable the candidate and his election agent respectively to comply with

the provisions of this Act as to the return and declaration respecting election expenses, the court before making an order allowing the excuse as in this section mentioned shall order such person to attend before the court, and on his attendance shall, unless he shows cause to the contrary, order him to make the return and declaration, or to deliver a statement of the particulars required to be contained in the return, as to the court seems just, and to make or deliver the same within such time and to such person and in such manner as the court may direct, or may order him to be examined with respect to such particulars, and may in default of compliance with any such order order him to pay a fine not exceeding five hundred pounds.

(3) The order may make the allowance conditional upon the making of the return and declaration in a modified form or within an extended time, and upon the compliance with such other terms as to the court seem best calculated for carrying into effect the objects of this Act; and an order allowing an authorised excuse shall relieve the applicant for the order from any liability or consequences under this Act in respect of the matter excused by the order; and where it is proved by the candidate to the court that any act or omission of the election agent in relation to the return and declaration respecting election expenses was without the sanction or connivance of the candidate, and that the candidate took all reasonable means for preventing such act or omission, the court shall relieve the candidate from the consequences of such act or omission on the part of his election agent.

(4) The date of the order, or if conditions and terms are to be complied with, the date at which the applicant fully complies with them, is referred to in this Act as the date of the allowance of the excuse.

Publication  
of summary  
of return of  
election  
expenses.

38 & 39 Vict.  
c. 84.

**35.** (1) The returning officer at an election within ten days after he receives from the election agent of a candidate a return respecting election expenses shall publish a summary of the return in not less than two newspapers circulating in the county or borough for which the election was held, accompanied by a notice of the time and place at which the return and declarations (including the accompanying documents) can be inspected, and may charge the candidate in respect of such publication, and the amount of such charge shall be the sum allowed by The Parliamentary Elections (Returning Officers) Act, 1875.

(2) The return and declarations (including the accompanying documents) sent to the returning officer by an election agent shall be kept at the office of the returning officer, or some convenient place appointed by him, and shall at all reasonable times during two years next after they are received by the returning officer be open to inspection by any person on payment of a fee of one shilling, and the returning officer shall on demand furnish copies thereof or any part thereof at the price of twopence for every seventy-two words. After the expiration of the said two years the returning officer may cause the said return and declarations (including the accompanying documents) to be destroyed, or, if the candidate or his election agent so require, shall return the same to the candidate.

*Disqualification of Electors.*

**36.** Every person guilty of a corrupt or illegal practice or of illegal employment, payment, or hiring at an election is prohibited from voting at such election, and if any such person votes his vote shall be void.

Prohibition  
of persons  
guilty of  
corrupt or  
illegal  
practices,  
&c., from  
voting.

**37.** Every person who, in consequence of conviction or of the report of any election court or election commissioners, under this Act, or under The Corrupt Practice (Municipal Elections) Act, 1872, or under Part IV. of The Municipal Corporations Act, 1882, or under any other Act for the time being in force relating to corrupt practices at an election for any public office, has become incapable of voting at any election, whether a Parliamentary election or an election to any public office, is prohibited from voting at any such election, and his vote shall be void.

Prohibition  
of dis-  
qualified  
persons  
from  
voting.  
35 & 36 Vict.  
c. 60.  
45 & 46 Vict.  
c. 50.

**38.** (1) Before a person, not being a party to an election petition nor a candidate on behalf of whom the seat is claimed by an election petition, is reported by an election court, and before any person is reported by election commissioners, to have been guilty, at an election, of any corrupt or illegal practice, the court or commissioners, as the case may be, shall cause notice to be given to such person, and if he appears in pursuance of the notice, shall give him an opportunity of being heard by himself and of calling evidence in his defence to show why he should not be so reported.

Hearing of  
person  
before he is  
reported  
guilty of  
corrupt or  
illegal prac-  
tice, and  
incapacity  
of person  
reported  
guilty.

(2) Every person reported by election commissioners to have been guilty at an election of any

corrupt or illegal practice may appeal against such report to the next court of oyer and terminer or gaol delivery held in and for the county or place in which the offence is alleged to have been committed, and such court may hear and determine the appeal; and subject to rules of court such appeal may be brought, heard, and determined in like manner as if the court were a court of quarter sessions and the said commissioners were a court of summary jurisdiction, and the person so reported had been convicted by a court of summary jurisdiction for an offence under this Act, and notice of every such appeal shall be given to the Director of Public Prosecutions in the manner and within the time directed by rules of court, and subject to such rules then within three days after the appeal is brought.

(3) Where it appears to the Lord Chancellor that appeals under this section are interfering or are likely to interfere with the ordinary business transacted before any courts of oyer and terminer or gaol delivery, he may direct that the said appeals, or any of them, shall be heard by the judges for the time being on the rota for election petitions, and in such case one of such judges shall proceed to the county or place in which the offences are alleged to have been committed, and shall there hear and determine the appeals in like manner as if such judge were a court of oyer and terminer.

(4) The provisions of The Parliamentary Elections Act, 1868, with respect to the reception and powers of and attendance on an election court, and to the expenses of an election court, and of receiving and accommodating an election court, shall apply as if such judge were an election court.

(5) Every person who after the commencement of this Act is reported by any election court or election commissioners to have been guilty of any corrupt or illegal practice at an election, shall, whether he obtained a certificate of indemnity or not, be subject to the same incapacity as he would be subject to if he had at the date of such election been convicted of the offence of which he is reported to have been guilty: Provided that a report of any election commissioners inquiring into an election for a county or borough shall not avoid the election of any candidate who has been declared by an election court on the trial of a petition respecting such election to have been duly elected at such election or render him incapable of sitting in the House of Commons for the said county or borougn during the Parliament for which he was elected.

(6) Where a person who is a justice of the peace is reported by any election court or election commissioners to have been guilty of any corrupt practice in reference to an election, whether he has obtained a certificate of indemnity or not, it shall be the duty of the Director of Public Prosecutions to report the case to the Lord High Chancellor of Great Britain with such evidence as may have been given of such corrupt practice, and where any such person acts as a justice of the peace by virtue of his being, or having been, mayor of a borougn, the Lord High Chancellor shall have the same power to remove such person from being a justice of the peace as if he was named in a commission of the peace.

(7) Where a person who is a barrister or a solicitor, or who belongs to any profession the

admission to which is regulated by law, is reported by any election court or election commissioners to have been guilty of any corrupt practice in reference to an election, whether such person has obtained a certificate of indemnity or not, it shall be the duty of the Director of Public Prosecutions to bring the matter before the Inn of Court, High Court, or tribunal having power to take cognizance of any misconduct of such person in his profession, and such Inn of Court, High Court, or tribunal may deal with such person in like manner as if such corrupt practice were misconduct by such person in his profession.

(8) With respect to a person holding a licence or certificate under the Licensing Acts (in this section referred to as a licensed person) the following provisions shall have effect :

- (a) If it appears to the court by which any licensed person is convicted of the offence of bribery or treating that such offence was committed on his licensed premises, the court shall direct such conviction to be entered in the proper register of licences.
- (b) If it appears to an election court or election commissioners that a licensed person has knowingly suffered any bribery or treating in reference to any election to take place upon his licensed premises, such court or commissioners (subject to the provisions of this Act as to a person having an opportunity of being heard by himself and producing evidence before being reported) shall report the same; and whether such

person obtained a certificate of indemnity or not it shall be the duty of the Director of Public Prosecutions to bring such report before the licensing justices from whom or on whose certificate the licensed person obtained his licence, and such licensing justices shall cause such report to be entered in the proper register of licences.

(c) Where an entry is made in the register of licences of any such conviction of or report respecting any licensed person as above in this section mentioned, it shall be taken into consideration by the licensing justices in determining whether they will or will not grant to such person the renewal of his licence or certificate, and may be a ground, if the justices think fit, for refusing such renewal.

(9) Where the evidence showing any corrupt practice to have been committed by a justice of the peace, barrister, solicitor, or other professional person, or any licensed person, was given before election commissioners, those commissioners shall report the case to the Director of Public Prosecutions, with such information as is necessary or proper for enabling him to act under this section.

(10) This section shall apply to an election court under this Act, or under Part IV. of The Municipal Corporations Act, 1882, and the expression election shall be construed accordingly.

These provisions, which deal with licensed victuallers and offences committed on their premises, should be circulated by each Licensed Victuallers' Protection Society, and where any public meeting is convened during the election at a licensed house the agent should

specifically call the attention of the licensee-holder to these pains and penalties.

Licensed victuallers are allowed to combine for the purposes of trade defence to support or oppose any particular candidate, and the expenses incurred by them or their association do not form any portion of the candidate's election expenses which have to be returned.

List in  
register of  
voters of  
persons in-  
capacitated  
for voting  
by corrupt  
or illegal  
practices.

15 & 16 Vict.  
c. 50.

**39.** (1) The registration officer in every county and borough shall annually make out a list containing the names and description of all persons who, though otherwise qualified to vote at a Parliamentary election for such county or borough respectively, are not capable of voting by reason of having after the commencement of this Act been found guilty of a corrupt or illegal practice on conviction or by the report of any election court or election commissioners, whether under this Act, or under Part IV. of The Municipal Corporations Act, 1882, or under any other Act for the time being in force relating to a Parliamentary election or an election to any public office; and such officer shall state in the list (in this Act referred to as the corrupt and illegal practices list) the offence of which each person has been found guilty.

(2) For the purpose of making out such list he shall examine the report of any election court or election commissioners who have respectively tried an election petition or inquired into an election where the election (whether a Parliamentary election or an election to any public office) was held in any of the following places; that is to say,

(a) if he is the registration officer of a county, in that county, or in any borough in that county; and

(b) if he is the registration officer of a borough, in the county in which such borough is situate, or in any borough in that county.

(3) The registration officer shall send the list to the overseers of every parish within his county or borongh, together with his precept, and the overseers shall publish the list together with the list of voters, and shall also, in the case of every person in the corrupt and illegal practices list, omit his name from the list of persons entitled to vote, or, as circumstances require, add "objected" before his name in the list of claimants or copy of the register published by them, in like manner as is required by law in any other cases of disqualification.

(4) Any person named in the corrupt and illegal practices list may claim to have his name omitted therefrom, and any person entitled to object to any list of voters for the county or borough may object to the omission of the name of any person from such list. Such claims and objections shall be sent in within the same time and be dealt with in like manner, and any such objection shall be served on the person referred to therein in like manner, as nearly as circumstances admit, as other claims and objections under the enactments relating to the registration of Parliamentary electors.

(5) The revising barrister shall determine such claims and objections and shall revise such list in like manner as nearly as cireumstances admit as in the case of other claims and objections, and of any list of voters.

(6) Where it appears to the revising barrister that a person not named in the corrupt and illegal practices list is subject to have his name inserted in

such list, he shall (whether an objection to the omission of such name from the list has or has not been made, but) after giving such person an opportunity of making a statement to show cause to the contrary, insert his name in such list and expunge his name from any list of voters.

(7) A revising barrister in acting under this section shall determine only whether a person is incapacitated by conviction or by the report of any election court or election commissioners, and shall not determine whether a person has or not been guilty of any corrupt or illegal practice.

(8) The corrupt and illegal practices list shall be appended to the register of electors, and shall be printed and published therewith wherever the same is printed or published.

*Proceedings on Election Petition.*

Time for presentation of election petitions alleging illegal practice.  
31 & 32 Vict. c. 125.

**40.** (1) Where an election petition questions the return or the election upon an allegation of an illegal practice, then, notwithstanding anything in The Parliamentary Elections Act, 1868, such petition, so far as respects such illegal practice, may be presented within the time following; (that is to say,)

- (a) At any time before the expiration of fourteen days after the day on which the returning officer receives the return and declarations respecting election expenses by the member to whose election the petition relates and his election agent.
- (b) If the election petition specifically alleges a payment of money, or some other act to

have been made or done since the said day by the member or an agent of the member, or with the privity of the member or his election agent in pursuance or in furtherance of the illegal practice alleged in the petition, the petition may be presented at any time within twenty-eight days after the date of such payment or other act.

(2) Any election petition presented within the time limited by The Parliamentary Elections Act, 1868, may for the purpose of questioning the return or the election upon an allegation of an illegal practice be amended with the leave of the High Court within the time within which a petition questioning the return upon the allegation of that illegal practice can under this section be presented.

31 & 32 Vict.  
c. 125.

(3) This section shall apply in the case of an offence relating to the return and declarations respecting election expenses in like manner as if it were an illegal practice, and also shall apply notwithstanding that the act constituting the alleged illegal practice amounted to a corrupt practice.

(4) For the purposes of this section—

- (a) Where the return and declarations are received on different days, the day on which the last of them is received, and
- (b) Where there is an authorised excuse for failing to make and transmit the return and declarations respecting election expenses, the date of the allowance of the excuse, or if there was a failure as regards two or more of them, and the excuse was allowed at different times, the date of the allowance of the last excuse,

shall be substituted for the day on which the return and declarations are received by the returning officer.

(5) For the purposes of this section, time shall be reckoned in like manner as it is reckoned for the purposes of The Parliamentary Elections Act, 1868.

A petition grounded upon illegal practices must be presented within fourteen days of the receipt by the returning officer of the agent's declaration of election.

The presentation of a petition is a matter of such importance that it can only be entrusted to practitioners who have had experience in such matters.

If an agent has reason to believe that illegal or corrupt practices have prevailed, he should in all cases get written and signed statements from his informants, and should obtain counsel's opinion whether they are sufficient to warrant the presentation of a petition, with its accompanying security or deposit.

Withdrawal  
of election  
petition.

**41.** (1) Before leave for the withdrawal of an election petition is granted, there shall be produced affidavits by all the parties to the petition and their solicitors, and by the election agents of all of the said parties who were candidates at the election, but the High Court may on cause shown dispense with the affidavit of any particular person if it seems to the Court on special grounds to be just so to do.

No petition can be withdrawn when once presented without the leave of the Court; and the Public Prosecutor has also to be communicated with.

In the Halifax petition leave was refused, and the petitioner was put to the expense of a hearing and dismissal with costs, though satisfied upon a recount that there had been no substantial mistake.

(2) Each affidavit shall state that, to the best of the deponent's knowledge and belief, no agreement or terms of any kind whatsoever has or have been

made, and no undertaking has been entered into, in relation to the withdrawal of the petition; but if any lawful agreement has been made with respect to the withdrawal of the petition, the affidavit shall set forth that agreement, and shall make the foregoing statement subject to what appears from the affidavit.

(3) The affidavits of the applicant and his solicitor shall further state the ground on which the petition is sought to be withdrawn.

(4) If any person makes any agreement or terms, or enters into any undertaking, in relation to the withdrawal of an election petition, and such agreement, terms, or undertaking is or are for the withdrawal of the election petition in consideration of any payment, or in consideration that the seat shall at any time be vacated, or in consideration of the withdrawal of any other election petition, or is or are (whether lawful or unlawful) not mentioned in the aforesaid affidavits, he shall be guilty of a misdemeanor, and shall be liable on conviction on indictment to imprisonment for a term not exceeding twelve months, and to a fine not exceeding two hundred pounds.

(5) Copies of the said affidavits shall be delivered to the Director of Public Prosecutions a reasonable time before the application for the withdrawal is heard, and the court may hear the Director of Public Prosecutions or his assistant, or other representative (appointed with the approval of the Attorney-General), in opposition to the allowance of the withdrawal of the petition, and shall have power to receive the evidence on oath of any person or persons whose evidence the Director of Public

Prosecutions or his assistant, or other representative, may consider material.

(6) Where in the opinion of the court the proposed withdrawal of a petition was the result of any agreement, terms, or undertaking prohibited by this section, the court shall have the same power with respect to the security as under Section 35 of The Parliamentary Elections Act, 1868, where the withdrawal is induced by a corrupt consideration.

(7) In every case of the withdrawal of an election petition the court shall report to the Speaker whether, in the opinion of such court, the withdrawal of such petition was the result of any agreement, terms, or undertaking, or was in consideration of any payment, or in consideration that the seat should at any time be vacated, or in consideration of the withdrawal of any other election petition, or for any other consideration, and, if so, shall state the circumstances attending the withdrawal.

(8) Where more than one solicitor is concerned for the petitioner or respondent, whether as agent for another solicitor or otherwise, the affidavit shall be made by all such solicitors.

(9) Where a person not a solicitor is lawfully acting as agent in the case of an election petition, that agent shall be deemed to be a solicitor for the purpose of making an affidavit in pursuance of this section.

Continua-  
tion of trial  
of election  
petition.

**42.** The trial of every election petition, so far as is practicable, consistently with the interests of justice in respect of such trial, shall be continued de die in diem on every lawful day until its conclu-

sion, and in case the rota of judges for the year shall expire before the conclusion of the trial, or of all the proceedings in relation or incidental to the petition, the authority of the said judges shall continue for the purpose of the said trial and proceedings.

**43.** (1) On every trial of an election petition the Director of Public Prosecutions shall by himself or by his assistant, or by such representative as herein-after mentioned, attend at the trial, and it shall be the duty of such Director to obey any directions given to him by the election court with respect to the summoning and examination of any witness to give evidence on such trial, and with respect to the prosecution by him of offenders, and with respect to any person to whom notice is given to attend with a view to report him as guilty of any corrupt or illegal practice.

Attendance  
of Director  
of Public  
Prosecu-  
tions on  
trial of  
election  
petition,  
and prose-  
cution by  
him of  
offenders.

The costs of the Public Prosecutor are in the discretion of the Judges, and where persons are found guilty of illegal or corrupt practices they are visited with the costs of proving the offences against them.

The petitioner is sometimes burdened with the costs of the petition and of the Public Prosecutor if the petition be deemed frivolous.

(2) It shall also be the duty of such Director, without any direction from the election court, if it appears to him that any person is able to give material evidence as to the subject of the trial, to cause such person to attend the trial, and with the leave of the court to examine such person as a witness.

(3) It shall also be the duty of the said Director, without any direction from the election court, if it

appears to him that any person who has not received a certificate of indemnity has been guilty of a corrupt or illegal practice, to prosecute such person for the offence before the said court, or if he thinks it expedient in the interests of justice before any other competent court.

(4) Where a person is prosecuted before an election court for any corrupt or illegal practice, and such person appears before the court, the court shall proceed to try him summarily for the said offence, and such person, if convicted thereof upon such trial, shall be subject to the same incapacities as he is rendered subject to under this Act upon conviction, whether on indictment or in any other proceeding for the said offence; and, further, may be adjudged by the court, if the offence is a corrupt practice, to be imprisoned, with or without hard labour, for a term not exceeding six months, or to pay a fine not exceeding two hundred pounds, and if the offence is an illegal practice, to pay such fine as is fixed by this Act for the offence;

Provided that, in the case of a corrupt practice, the court, before proceeding to try summarily any person, shall give such person the option of being tried by a jury.

(5) Where a person is so prosecuted for any such offence, and either he elects to be tried by a jury or he does not appear before the court, or the court thinks it in the interests of justice expedient that he should be tried before some other court, the court, if of opinion that the evidence is sufficient to put the said person upon his trial for the offence, shall order such person to be prosecuted on indictment or before a court of summary jurisdiction, as

the case may require, for the said offence; and in either case may order him to be prosecuted before such court as may be named in the order; and for all purposes preliminary and of and incidental to such prosecution the offence shall be deemed to have been committed within the jurisdiction of the court so named.

(6) Upon such order being made—

- (a) If the accused person is present before the court, and the offence is an indictable offence, the court shall commit him to take his trial, or cause him to give bail to appear and take his trial for the said offence; and
- (b) If the accused person is present before the court, and the offence is not an indictable offence, the court shall order him to be brought before the court of summary jurisdiction before whom he is to be prosecuted, or cause him to give bail to appear before that court; and
- (c) If the accused person is not present before the court, the court shall as circumstances require issue a summons for his attendance, or a warrant to apprehend him and bring him, before a court of summary jurisdiction, and that court, if the offence is an indictable offence, shall, on proof only of the summons or warrant and the identity of the accused, commit him to take his trial, or cause him to give bail to appear and take his trial for the said offence, or if the offence is punishable on summary conviction, shall proceed to hear the case, or

if such court be not the court before whom he is directed to be prosecuted, shall order him to be brought before that court.

(7) The Director of Public Prosecutions may nominate, with the approval of the Attorney-General, a barrister or solicitor of not less than ten years standing to be his representative for the purpose of this section, and that representative shall receive such remuneration as the Commissioners of Her Majesty's Treasury may approve. There shall be allowed to the Director and his assistant or representative, for the purposes of this section, such allowance for expenses as the Commissioners of Her Majesty's Treasury may approve.

(8) The costs incurred in defraying the expenses of the Director of Public Prosecutions under this section (including the remuneration of his representative) shall, in the first instance, be paid by the Commissioners of Her Majesty's Treasury, and so far as they are not in the case of any prosecution paid by the defendant shall be deemed to be expenses of the election court; but if for any reasonable cause it seems just to the court so to do, the court shall order all or part of the said costs to be repaid to the Commissioners of Her Majesty's Treasury by the parties to the petition, or such of them as the court may direct.

**44.** (1) Where upon the trial of an election petition respecting an election for a county or borough it appears to the election court that a corrupt practice has not been proved to have been committed in reference to such election by or with the knowledge and consent of the respondent to the

Power to  
election  
court to  
order  
payment by  
county or  
borough or  
individual  
of costs of  
election  
petition.

petition, and that such respondent took all reasonable means to prevent corrupt practices being committed on his behalf, the court may make one or more orders with respect to the payment either of the whole or such part of the costs of the petition as the court may think right, as follows :

- (a) If it appears to the court that corrupt practices extensively prevailed in reference to the said election, the court may order the whole or part of the costs to be paid by the county or borough ; and
  - (b) If it appears to the court that any person or persons is or are proved, whether by providing money or otherwise, to have been extensively engaged in corrupt practices, or to have encouraged or promoted extensive corrupt practices in reference to such election, the court may, after giving such person or persons an opportunity of being heard by counsel or solicitor and examining and cross-examining witnesses to show cause why the order should not be made, order the whole or part of the costs to be paid by that person, or those persons or any of them, and may order that if the costs cannot be recovered from one or more of such persons they shall be paid by some other of such persons or by either of the parties to the petition.
- (2) Where any person appears to the court to have been guilty of the offence of a corrupt or illegal practice, the court may, after giving such person an opportunity of making a statement to show why the order should not be made, order the whole or any

part of the costs of or incidental to any proceeding before the court in relation to the said offence or to the said person to be paid by the said person.

(3) The rules and regulations of the Supreme Court of Judicature with respect to costs to be allowed in actions, causes, and matters in the High Court shall in principle and so far as practicable apply to the costs of petition and other proceedings under The Parliamentary Elections Act, 1868, and under this Act, and the taxing officer shall not allow any costs, charges, or expenses on a higher scale than would be allowed in any action, cause, or matter in the High Court on the higher scale, as between solicitor and client.

#### *Miscellaneous.*

Inquiry by  
Director of  
Public  
Prosecu-  
tions into  
alleged  
corrupt or  
illegal  
practices.

**45.** Where information is given to the Director of Public Prosecutions that any corrupt or illegal practices have prevailed in reference to any election, it shall be his duty, subject to the regulations under The Prosecution of Offences Act, 1879, to make such inquiries and institute such prosecutions as the circumstances of the case appear to him to require.

Removal of  
incapacity  
on proof  
that it was  
procured by  
perjury.

**46.** Where a person has, either before or after the commencement of this Act, become subject to any incapacity under the Corrupt Practices Prevention Acts or this Act by reason of a conviction or of a report of any election court or election commissioners, and any witness who gave evidence against such incapacitated person upon the proceeding for such conviction or report is convicted of perjury in respect of that evidence, the incapacitated person

may apply to the High Court, and the Court, if satisfied that the conviction or report so far as respects such person was based upon perjury, may order that such incapacity shall thenceforth cease, and the same shall cease accordingly.

**47.** (1) Every county shall be divided into polling districts, and a polling place shall be assigned to each district in such manner that, so far as is reasonably practicable, every elector resident in the county shall have his polling place within a distance not exceeding three miles from his residence, so nevertheless that a polling district need not in any case be constituted containing less than one hundred electors.

(2) In every county the local authority who have power to divide that county into polling districts shall from time to time divide the county into polling districts, and assign polling places to those districts, and alter those districts and polling places in such manner as may be necessary for the purpose of carrying into effect this section.

The polling stations are fixed by a committee of the county council, and both parties are generally invited to make representations when and where fresh polling stations are required. This is generally done in the early part of each year, but application for information on this point should be addressed to the clerk of the county council.

(3) The power of dividing a borongh into polling districts vested in a local authority by The Representation of the People Act, 1867, and the enactments amending the same, may be exercised by such local authority from time to time, and as often as the authority think fit, and the said power shall be deemed to include the power of altering any polling

Amend-  
ment of law  
as to  
polling  
districts  
and polling  
places.

district, and the said local authority shall from time to time, where necessary for the purpose of carrying this section into effect, divide the borough into polling districts in such manner that—

The local authority in a borough is the town council, and application for information or to allow additional polling places should be made to the town clerk; but it must not be left until an election is pending, as the polling stations are fixed annually.

- (a) Every elector resident in the borough, if other than one hereinafter mentioned, shall be enabled to poll within a distance not exceeding one mile from his residence, so nevertheless that a polling district need not be constituted containing less than three hundred electors; and
- (b) Every elector resident in the boroughs of East Retford, Shoreham, Cricklade, Much Wenlock, and Aylesbury, shall be enabled to poll within a distance not exceeding three miles from his residence, so nevertheless that a polling district need not be constituted containing less than one hundred electors.

These boroughs have ceased to exist, and Sub-section (a) applies to all county districts.

(4) So much of Section 5 of The Ballot Act, 1872, and the enactments amending the same as in force and is not repealed by this Act, shall apply as if the same were incorporated in this section.

This section provides for the sending of a report by the local authority of a copy of all orders made under these sections to the Secretary of State, and further provides that the clerk of the peace or

town clerk shall copy, print, and arrange the list of voters for the purpose of such register in accordance with the orders made as to the polling districts.

(5) The expenses incurred by the local authority of a county or borough under this or any other Act in dividing their county or borough into polling districts, and, in the case of a county, assigning polling places to such districts, and in altering any such districts or polling places, shall be defrayed in like manner as if they were expenses incurred by the registration officer in the execution of the enactments respecting the registration of electors in such county or borough, and those enactments, so far as is consistent with the tenor thereof, shall apply accordingly.

**48.** Where the nature of a county is such that any electors residing therein are unable at an election for such county to reach their polling place without crossing the sea or a branch or arm thereof, this Act shall not prevent the provision of means for conveying such electors by sea to their polling place, and the amount of payment for such means of conveyance may be in addition to the maximum amount of expenses allowed by this Act.

Conveyance  
of voters  
by sea in  
certain  
cases.

But this section in no way permits the hire of steamers or other craft for bringing fishermen home to vote, nor does it prevent the voluntary employment and use of yachts, &c., for the purpose, where lent.

**49.** Notwithstanding the provisions of the Act 15 and 16 Vict. cap. 57, or any amendment thereof, in any case where, after the passing of this Act, any commissioners have been appointed, on a joint address of both Houses of Parliament, for the purpose

Election  
commis-  
sioners not  
to inquire  
into elec-  
tions before  
the passing  
of this Act.

of making inquiry into the existence of corrupt practices in any election, the said commissioners shall not make inquiries concerning any election that shall have taken place prior to the passing of this Act, and no witness called before such commissioners, or at any election petition after the passing of this Act, shall be liable to be asked or bound to answer any question for the purpose of proving the commission of any corrupt practice at or in relation to any election prior to the passing of this Act: Provided that nothing herein contained shall affect any proceedings that shall be pending at the time of such passing.

This only applies to offences before the Act of 1883, and was carried on the motion of Sir Edward Clarke.

#### *Legal Proceedings.*

Trial in  
Central  
Criminal  
Court of  
indictment  
for corrupt  
practice at  
instance of  
Attorney-  
General.

**50.** Where an indictment as defined by this Act for any offence under the Corrupt Practices Prevention Acts or this Act is instituted in the High Court or is removed into the High Court by a writ of certiorari issued at the instance of the Attorney-General, and the Attorney-General suggests on the part of the Crown that it is expedient for the purposes of justice that the indictment should be tried in the Central Criminal Court, or if a special jury is ordered, that it should be tried before a judge and jury at the Royal Courts of Justice, the High Court may, if it think fit, order that such indictment shall be so tried upon such terms as the Court may think just, and the High Court may make such orders as appear to the Court necessary or proper for carrying into effect the order for such trial.

**51.** (1) A proceeding against a person in respect of the offence of a corrupt or illegal practice or any other offence under the Corrupt Practices Prevention Acts or this Act shall be commenced within one year after the offence was committed, or if it was committed in reference to an election with respect to which an inquiry is held by election commissioners shall be commenced within one year after the offence was committed, or within three months after the report of such commissioners is made, whichever period last expires, so that it be commenced within two years after the offence was committed, and the time so limited by this section shall, in the case of any proceeding under the Summary Jurisdiction Acts for any such offence, whether before an election court or otherwise, be substituted for any limitation of time contained in the last-mentioned Acts.

Limitation  
of time for  
prosecution  
of offence.

The limit is extended to two years if the offence is only brought to light by election commissioners, and the proceedings must be within three months of their report thereon.

One year is the ordinary limit.

(2) For the purposes of this section the issue of a summons, warrant, writ, or other process shall be deemed to be a commencement of a proceeding, where the service or execution of the same on or against the alleged offender is prevented by the absconding or concealment or act of the alleged offender, but save as aforesaid the service or execution of the same on or against the alleged offender, and not the issue thereof, shall be deemed to be the commencement of the proceeding.

**52.** Any person charged with a corrupt practice may, if the circumstances warrant such finding, be

Persons  
charged  
with

corrupt  
practice  
may be  
found  
guilty of  
illegal  
practice.

found guilty of an illegal practice (which offence shall for that purpose be an indictable offence), and any person charged with an illegal practice may be found guilty of that offence, notwithstanding that the act constituting the offence amounted to a corrupt practice, and a person charged with illegal payment, employment, or hiring, may be found guilty of that offence, notwithstanding that the act constituting the offence amounted to a corrupt or illegal practice.

Application  
of enact-  
ments of  
17 & 18 Vict.  
c. 102, and  
26 & 27 Vict.  
c. 29, rela-  
ting to  
prosecu-  
tions for  
bribery,  
17 & 18 Vict.  
c. 102,  
26 & 27 Vict.  
c. 29.

**53.** (1) Sections 10, 12, and 13 of The Corrupt Practices Prevention Act, 1854, and Section 6 of The Corrupt Practices Prevention Act, 1863 (which relate to prosecutions for bribery and other offences under those Acts), shall extend to any prosecution on indictment for the offence of any corrupt practice within the meaning of this Act, and to any action for any pecuniary forfeiture for an offence under this Act, in like manner as if such offence were bribery within the meaning of those Acts, and such indictment or action were the indictment or action in those sections mentioned, and an order under the said Section 10 may be made on the defendant; but the Director of Public Prosecutions or any person instituting any prosecution in his behalf or by direction of an election court shall not be deemed to be a private prosecutor, nor required under the said sections to give any security.

No security for costs is necessary.

(2) On any prosecution under this Act, whether on indictment or summarily, and whether before an election court or otherwise, and in any action for

a pecuniary forfeiture under this Act, the person prosecuted or sued, and the husband or wife of such person, may, if he or she think fit, be examined as an ordinary witness in the case.

This permission to call husband or wife is an exception to the general rule of the criminal law.

(3) On any such prosecution or action as aforesaid it shall be sufficient to allege that the person charged was guilty of an illegal practice, payment, employment, or hiring within the meaning of this Act, as the case may be, and the certificate of the returning officer at an election that the election mentioned in the certificate was duly held, and that the person named in the certificate was a candidate at such election, shall be sufficient evidence of the facts therein stated.

**54.** (1) All offences under this Act, punishable on summary conviction, may be prosecuted in manner provided by the Summary Jurisdiction Acts.

Prosecution  
on sum-  
mary-  
conviction,  
and appeal  
to quarter  
sessions.

(2) A person aggrieved by a conviction by a court of summary jurisdiction for an offence under this Act may appeal to general or quarter sessions against such conviction.

Or, if the point of law be of sufficient importance, a case can be stated for the High Court.

**55.** (1) Except that nothing in this Act shall authorise any appeal against a summary conviction by an election court, the Summary Jurisdiction Acts shall, so far as is consistent with the tenor thereof, apply to the prosecution of an offence

Applica-  
tion of  
Summary  
Jurisdiction  
and Indict-  
able  
Offences  
Acts to

proceedings before election courts. summarily before an election court, in like manner as if it were an offence punishable only on summary conviction, and accordingly the attendance of any person may be enforced, the case heard and determined and any summary conviction by such court be carried into effect and enforced, and the costs thereof paid, and the record thereof dealt with under those Acts in like manner as if the court were a petty sessional court for the county or place in which such conviction took place.

(2) The enactments relating to charges before justices against persons for indictable offences shall, so far as is consistent with the tenor thereof, apply to every case where an election court orders a person to be prosecuted on indictment in like manner as if the court were a justice of the peace.

Exercise of jurisdiction of High Court, and making of rules of Court.

**56.** (1) Subject to any rules of court, any jurisdiction vested by this Act in the High Court may, so far as it relates to indictments or other criminal proceedings, be exercised by any judge of the Queen's Bench Division, and in other respects may either be exercised by one of the judges for the time being on the rota for the trial of election petitions, sitting either in court or at chambers, or may be exercised by a master of the Supreme Court of Judicature in manner directed by and subject to an appeal to the said judges:

Provided that a master shall not exercise jurisdiction in the case either of an order declaring any act or omission to be an exception from the provisions of this Act with respect to illegal practices, payments, employments, or hirings, or of an order

allowing an excuse in relation to a return or declaration respecting election expenses.

(2) Rules of court may from time to time be made, revoked, and altered for the purposes of this Act, and of The Parliamentary Elections Act, 1868, and the Acts amending the same, by the same authority by whom rules of court for procedure and practice in the Supreme Court of Judicature can for the time being be made.

The Election Judges have published from time to time Rules for the procedure and guidance of petitioners and respondents, but in their absence an application cannot be heard by the Judge in chambers, who has no power to make orders in election petitions.

**57.** (1) The Director of Public Prosecutions in performing any duty under this Act shall act in accordance with the regulations under The Prosecution of Offences Act, 1879, and subject thereto in accordance with the directions (if any) given to him by the Attorney-General ; and any assistant or representative of the Director of Public Prosecutions in performing any duty under this Act shall act in accordance with the said regulations and directions (if any) and with the directions given to him by the Director of Public Prosecutions.

Director of  
Public  
Prosecu-  
tions, and  
expenses of  
prosecu-  
tions.  
42 & 43 Vict.  
c. 22.

(2) Subject to the provisions of this Act, the costs of any prosecution on indictment for an offence punishable under this Act, whether by the Director of Public Prosecutions or his representative or by any other person, shall, so far as they are not paid by the defendant, be paid in like manner as costs in the case of a prosecution for felony are paid.

**58.** (1) Where any costs or other sums (not being costs of a prosecution on indictment) are, under an

Recovery of  
costs  
payable by

county or  
borough or  
by person.

32 & 33 Vict.  
c. 21.  
34 & 35 Vict.  
c. 61.

order of an election court, or otherwise under this Act, to be paid by a county or borongh, the Commissioners of Her Majesty's Treasury shall pay those costs or sums, and obtain repayment of the amount so paid, in like manner as if such costs and sums were expenses of election commissioners paid by them, and The Election Commissioners Expenses Acts, 1869 and 1871, shall apply accordingly as if they were herein re-enacted and in terms made applicable to the above-mentioned costs and sums.

(2) Where any costs or other sums are, under the order of an election court or otherwise under this Act, to be paid by any person, those costs shall be a simple contract debt due from such person to the person or persons to whom they are to be paid, and if payable to the Commissioners of Her Majesty's Treasury shall be a debt to Her Majesty, and in either case may be recovered accordingly.

#### *Supplemental Provisions, Definitions, Savings, and Repeal.*

Obligation  
of witness  
to answer,  
and certifi-  
cate of  
indemnity.

59. (1) A person who is called as a witness respecting an election before any election court shall not be excused from answering any question relating to any offence at or connected with such election, on the ground that the answer thereto may criminate or tend to criminate himself or on the ground of privilege;

Provided that—

(a) A witness who answers truly all questions which he is required by the election court to answer shall be entitled to receive a certificate of indemnity under the hand of

a member of the court stating that such witness has so answered : and

- (b) An answer by a person to a question put by or before any election court shall not, except in the case of any criminal proceeding for perjury in respect of such evidence, be in any proceeding, civil or criminal, admissible in evidence against him.

(2) Where a person has received such a certificate of indemnity in relation to an election and any legal proceeding is at any time instituted against him for any offence under the Corrupt Practices Prevention Acts or this Act committed by him previously to the date of the certificate at or in relation to the said election, the court having cognisance of the case shall on proof of the certificate stay the proceeding, and may in their discretion award to the said person such costs as he may have been put to in the proceeding.

A solicitor or a barrister, though he receive a certificate of indemnity, loses any public appointment that he holds, and is liable to action taken by the Inn of Court or Law Society to which he belongs. In the Hexham case the solicitor reported as guilty of illegal practices was deprived of every public appointment which he held.

(3) Nothing in this section shall be taken to relieve a person receiving a certificate of indemnity from any incapacity under this Act or from any proceeding to enforce such incapacity (other than a criminal prosecution).

(4) This section shall apply in the case of a witness before any election commissioners, in like manner as if the expression "election court" in this section included election commissioners.

(5) Where a solicitor or person lawfully acting as agent for any party to an election petition respecting any election for a county or borough has not taken any part or been concerned in such election, the election commissioners inquiring into such election shall not be entitled to examine such solicitor or agent respecting matters which came to his knowledge by reason only of his being concerned as solicitor or agent for a party to such a petition.

Submission  
of report of  
election  
court or  
commis-  
sioners to  
Attorney-  
General.

**60.** An election court or election commissioners, when reporting that certain persons have been guilty of any corrupt or illegal practice, shall report whether those persons have or not been furnished with certificates of indemnity; and such report shall be laid before the Attorney-General (accompanied in the case of the commissioners with the evidence on which such report was based) with a view to his instituting or directing a prosecution against such persons as have not received certificates of indemnity, if the evidence should, in his opinion, be sufficient to support a prosecution.

Criminal prosecutions can only be commenced against such witnesses as have not received certificates under the 59th Section.

Breach of  
duty by  
officer.  
35 & 36 Vict.  
c. 33.

6 Vict. c. 18.

**61.** (1) Section 11 of The Ballot Act, 1872, shall apply to a returning officer or presiding officer or clerk who is guilty of any wilful misfeasance or wilful act or omission in contravention of this Act in like manner as if the same were in contravention of The Ballot Act, 1872.

(2) Section 97 of The Parliamentary Registration Act, 1843, shall apply to every registration officer who is guilty of any wilful misfeasance or wilful

act of commission or omission contrary to this Act in like manner as if the same were contrary to The Parliamentary Registration Act, 1843.

**62.** (1) Any public notice required to be given by the returning officer under this Act shall be given in the manner in which he is directed by The Ballot Act, 1872, to give a public notice.

Publication  
and service  
of notices.  
35 & 36 Vict.  
c. 33.

(2) Where any summons, notice, or document is required to be served on any person with reference to any proceeding respecting an election for a county or borough, whether for the purpose of causing him to appear before the High Court or any election court, or election commissioners, or otherwise, or for the purpose of giving him an opportunity of making a statement, or showing cause, or being heard by himself, before any court or commissioners, for any purpose of this Act, such summons, notice, or document may be served either by delivering the same to such person, or by leaving the same at, or sending the same by post by a registered letter to, his last known place of abode in the said county or borough, or if the proceeding is before any court or commissioners, in such other manner as the court or commissioners may direct, and in proving such service by post it shall be sufficient to prove that the letter was prepaid, properly addressed, and registered with the post office.

(3) In the form of notice of a Parliamentary election set forth in the Second Schedule to The Ballot Act, 1872, the words "or any illegal practice" shall be inserted after the words "or other corrupt practices," and the words the

“Corrupt and Illegal Practices Prevention Act, 1883,” shall be inserted after the words “Corrupt Practices Prevention Act, 1854.”

Definition  
of candi-  
date, and  
saying for  
persons  
nominated  
without  
consent.

**63.** (1) In the Corrupt Practices Prevention Acts, as amended by this Act, the expression “candidate at an election” and the expression “candidate” respectively mean, unless the context otherwise requires, any person elected to serve in Parliament at such election, and any person who is nominated as a candidate at such election, or is declared by himself or by others to be a candidate, on or after the day of the issue of the writ for such election, or after the dissolution or vacancy in consequence of which such writ has been issued;

(2) Provided that where a person has been nominated as a candidate or declared to be a candidate by others, then—

(a) If he was so nominated or declared without his consent, nothing in this Act shall be construed to impose any liability on such person, unless he has afterwards given his assent to such nomination or declaration or has been elected; and

(b) If he was so nominated or declared, either without his consent or in his absence, and he takes no part in the election, he may, if he thinks fit, make the declaration respecting election expenses contained in the second part of the Second Schedule to this Act, and the election agent shall, so far as circumstances admit, comply with the provisions of this Act with respect to expenses incurred on account of or in

respect of the conduct or management of the election in like manner as if the candidate had been nominated or declared with his consent.

The important point as to when the candidature commences is still unsolved, Mr. Justice Hawkins at Walsall, and Mr. Justice Cave at Rochester, clearly disposing of the idea that the expenses of candidature and the liability of a candidate simply date from the issue of the writ. The *obiter dicta* are in distinct conflict with the views of Lord Field and Mr. Justice Day as expressed in the Kennington decision of 1886.

"I cannot think that the period of candidature or the period of agency is to be limited by the date of the issuing of the writ or the day of nomination, but I think that when an election is contemplated as probable in the course of a few months, and it is well recognised that to secure the election of a particular candidate active steps must be taken and every exertion made at once to secure that object, it cannot reasonably be said that there can be no agency to take such steps or make such exertion until the immediate approach of the election by the issue of the writ."—*Mr. Justice Hawkins (Walsall)*.

**64.** In this Act, unless the context otherwise requires—

General interpretation of terms.

The expression "election" means the election of a member or members to serve in Parliament:

The expression "election petition" means a petition presented in pursuance of The Parliamentary Elections Act, 1868, as amended by this Act:

31 & 32 Vict.  
c. 125.

The expression "election court" means the judges presiding at the trial of an election petition, or, if the matter comes before the High Court, that court:

The expression "election commissioners" means commissioners appointed in pursuance of The

15 & 16 Vict.  
c. 57.

Election Commissioners Act, 1852, and the enactments amending the same:

The expression "High Court" means Her Majesty's High Court of Justice in England:

The expressions "court of summary jurisdiction," "petty sessional court," and "Summary Jurisdiction Acts" have the same meaning as in The Summary Jurisdiction Act, 1879:

12 & 13 Vict.  
c. 49.

The expression "the Attorney-General" includes the Solicitor General in cases where the office of the Attorney-General is vacant or the Attorney-General is interested or otherwise unable to act:

The expression "registration officer" means the clerk of the peace in a county, and the town clerk in a borough, as respectively defined by the enactments relating to the registration of Parliamentary electors:

The expression "elector" means any person whose name is for the time being on the register roll or book containing the names of the persons entitled to vote at the election with reference to which the expression is used:

The expression "register of electors" means the said register roll or book:

35 & 36 Vict.  
c. 33.

The expression "polling agent" means an agent of the candidate appointed to attend at a polling station in pursuance of The Ballot Act, 1872, or of the Acts therein referred to or amending the same:

The expression "person" includes an association or body of persons, corporate or unincorporate, and where any act is done by any such association or body, the members of such association or

body who have taken part in the commission of such act shall be liable to any fine or punishment imposed for the same by this Act:

The expression "committee room" shall not include any house or room occupied by a candidate at an election as a dwelling, by reason only of the candidate there transacting business with his agents in relation to such election; nor shall any room or building be deemed to be a committee room for the purposes of this Act by reason only of the candidate or any agent of the candidate addressing therein electors, committee-men, or others:

The expression "public office" means any office under the Crown or under the charter of a city or municipal borough or under the Acts relating to Municipal Corporations or to the Poor Law, or under The Elementary Education Act, 1870, or under The Public Health Act, 1875, or under any Acts amending the above-mentioned Acts, or under any other Acts for the time being in force (whether passed before or after the commencement of this Act) relating to local government, whether the office is that of mayor, chairman, alderman, councillor, guardian, member of a board, commission, or other local authority in any county, city, borongh, union, sanitary district, or other area, or is the office of clerk of the peace, town clerk, clerk or other officer under a council, board, commission, or other authority, or is any other office to which a person is elected or appointed under any such charter or Act as above mentioned, and includes

33 & 34 Vict.  
c. 75.  
38 & 39 Vict.  
c. 55.

any other municipal or parochial office; and the expressions "election," "election petition," "election court," and "register of electors" shall, where expressed to refer to an election for any such public office, be construed accordingly:

A report by the election court or election commissioners of any offence committed under the Act as to illegal or corrupt practice practically deprives the office-holder of his office, even though granted a certificate.

The expression "judicial office" includes the office of justice of the peace and revising barrister:

The expression "personal expenses" as used with respect to the expenditure of any candidate in relation to any election includes the reasonable travelling expenses of such candidate, and the reasonable expenses of his living at hotels or elsewhere for the purposes of and in relation to such election:

Here, again, the personal expenses have not been judicially interpreted. At Rochester Mr. Justice Cave suggested that the hire of a house for the residence of the candidate prior to the election might have to be returned as the personal expenses of the candidate.

The expression "indictment" includes information:

The expression "costs" includes costs, charges, and expenses:

The expression "payment" includes any pecuniary or other reward; and the expressions "pecuniary reward" and "money" shall be deemed to include any office, place, or employment, and any valuable security or other equivalent for money, and any valuable consideration,

and expressions referring to money shall be construed accordingly :

The offer of "a place" in a free school (if it had been proved) was held to be a reward and within this section by the Judges in the Montgomery Boroughs election petition.

The expression "Licensing Acts" means The Licensing Acts, 1872 to 1874 :

Other expressions have the same meaning as in the Corrupt Practices Prevention Acts.

**65.** (1) The enactments described in the Third Schedule to this Act are in this Act referred to as the Corrupt Practices Prevention Acts. Short titles.

(2) The Acts mentioned in the Fourth Schedule to this Act are in this Act referred to and may be cited respectively by the short titles in that behalf, in that Schedule mentioned.

(3) This Act may be cited as The Corrupt and Illegal Practices Prevention Act, 1883.

(4) This Act and the Corrupt Practices Prevention Acts may be cited together as The Corrupt Practices Prevention Acts, 1854 to 1883.

**66.** The Acts set forth in the Fifth Schedule to this Act are hereby repealed as from the commencement of this Act to the extent in the third column of that Schedule mentioned, provided that this repeal, or the expiration of any enactment not continued by this Act, shall not revive any enactment which at the commencement of this Act is repealed, and shall not affect anything duly done or suffered before the commencement of this Act, or any right acquired or accrued or any incapacity incurred before the commencement of this Act, and

Repeal of  
Acts.

any person subject to any incapacity under any enactment hereby repealed or not continued shall continue subject thereto, and this Act shall apply to him as if he had become so subject in pursuance of the provisions of this Act.

Commencement of Act.

**67.** This Act shall come into operation on the Fifteenth day of October, One thousand eight hundred and eighty-three, which day is in this Act referred to as the commencement of this Act.

The first two elections under this Act were the bye-elections at York and Northampton in 1884.

#### *Application of Act to Scotland.*

Application of Act to Scotland.

**68.** This Act shall apply to Scotland, with the following modifications :

(1) The following expressions shall mean as follows :—

The expression “misdemeanour” shall mean crime and offence:

The expression “indictment” shall include criminal letters:

The expression “solicitor” shall mean enrolled law agent:

The expression “revising barrister” shall mean sheriff:

The expression “barrister” shall mean advocate:

The expression “petty sessional court” shall mean sheriff conrt:

The expression “quarter sessions” shall mean the Court of Justiciary:

The expression "registration officer" shall mean an assessor under the enactments relating to the registration of Parliamentary voters:

The expression "municipal borough" shall include royal burgh, and burgh of regality, and burgh of barony:

The expression "Acts relating to municipal corporations" shall include The General Police and Improvement (Scotland) Act, 1862, and any other Act relating to the constitution and government of burghs in Scotland:

The expression "mayor" shall mean provost or chief magistrate:

The expression "alderman" shall mean bailie:

The expression "Summary Jurisdiction Acts" shall mean The Summary Jurisdiction (Scotland) Acts, 1864 and 1881, and any Acts amending the same.

(2) The provisions of this Act with respect to polling districts and the expenses of dividing a county or borough into polling districts shall not apply to Scotland.

(3) The provisions respecting the attendance at the trial of an election petition of a representative of the Director of Public Prosecutions shall not apply to Scotland, and in place thereof the following provisions shall have effect:

(a) At the trial of every election petition in Scotland Her Majesty's advocate shall be represented by one of his deputes or by the procurator-fiscal of the sheriff court of the district, who shall attend such trial as

part of his official duty, and shall give all necessary assistance to the judge with respect to the citation of witnesses and recovery of documents:

- (b) If the judge shall grant a warrant for the apprehension, commitment, or citation of any person suspected of being guilty of a corrupt or illegal practice, the case shall be reported to Her Majesty's advocate in order that such person may be brought to trial before the High Court of Justiciary or the sheriff, according to the nature of the case:
- (c) It shall be the duty of the advocate depute, or, in his absence, the procurator-fiscal, if it appears to him that a corrupt or illegal practice within the meaning of this Act has been committed by any person who has not received a certificate of indemnity, to report the case to Her Majesty's advocate in order to such person being brought to trial before the proper court, although no warrant may have been issued by the judge.

(4) The jurisdiction of the High Court of Justice under this Act shall, in Scotland, be exercised by one of the Divisions of the Court of Session, or by a judge of the said court to whom the same may be remitted by such division, and subject to an appeal thereto, and the Court of Session shall have power to make Acts of sederunt for the purposes of this Act.

(5) Court of Oyer and Terminer shall mean a circuit court of Justiciary, and the High Court of Justiciary shall have powers to make acts of

adjournal regulating the procedure in appeals to the circuit court under this Act.

(6) All offences under this Act, punishable on summary conviction, may be prosecuted in the sheriff court in manner provided by the Summary Jurisdiction Acts, and all necessary jurisdictions are hereby conferred on sheriffs.

(7) The authority given by this Act to the Director of Public Prosecutions in England shall in Scotland be exercised by Her Majesty's advocate, and the reference to The Prosecution of Offences Act, 1879, shall not apply.

(8) The expression "Licensing Acts" shall mean "The Public Houses Acts Amendment (Scotland) Act, 1862," and "The Publicans' Certificates (Scotland) Act, 1876," and the Acts thereby amended and therein recited.

25 & 26 Vict.  
c. 35.  
39 & 40 Vict.  
c. 26.

(9) The expression "register of licencees" shall mean the register kept in pursuance of Section 12 of the Act of the ninth year of the reign of King George the Fourth, Chapter 58.

(10) The references to The Public Health Act, 1875, and to The Elementary Education Act, 1870, shall be construed to refer to The Public Health (Scotland) Act, 1867, and to The Elementary Education (Scotland) Act, 1872.

(11) Any reference to The Parliamentary Elections Returning Officers Act, 1875, shall not apply.

(12) The provision with respect to the registration officer sending the corrupt and illegal practices list to overseers and the dealing with such list by overseers shall not apply, and in lieu thereof it is

hereby enacted that the assessor shall in counties include the names of such persons in the list of persons who have become disqualified, and in boroughs shall omit the names of such persons from the list of persons entitled to vote.

(13) The power given by this Act to the Lord Chancellor in England shall in Scotland, except so far as relates to the justices of the peace, be exercised by the Lord Justice General.

(14) Any reference to the Attorney-General shall refer to the Lord Advocate.

(15) The provisions with respect to the removal of cases to the Central Criminal Court or to the trial of cases at the Royal Courts of Justice shall not apply.

24 & 25 Vict.  
c. 83.

(16) Section Thirty-eight of The County Voters Registration (Scotland) Act, 1861, shall be substituted for Section Ninety-seven of The Parliamentary Registration Act, 1843, where reference is made to that section in this Act.

(17) The provisions of this Act with regard to costs shall not apply to Scotland, and instead thereof the following provision shall have effect:

The costs of petitions and other proceedings under The Parliamentary Elections Act, 1868, and under this Act, shall, subject to any regulations which the Court of Session may make by act of sederunt, be taxed as nearly as possible according to the same principles as costs between agent and client are taxed in a cause in that court, and the auditor shall not allow any costs, charges, or expenses on a higher scale.

*Application of Act to Ireland.*

**69.** This Act shall apply to Ireland, with the following modifications :

- (1) No person shall be tried for any offence against this Act under any of the provisions of The Prevention of Crime (Ireland) Act, 1882. Application of Act to Ireland.  
15 & 16 Vict. c. 25.
- (2) The expression "Summary Jurisdiction Acts" means, with reference to the Dublin Metropolitan Police District, the Acts regulating the powers and duties of justices of the peace and of the police in such district ; and with reference to other parts of Ireland means The Petty Sessions (Ireland) Act, 1851, and any Acts amending the said Act. 14 & 15 Vict. c. 93.
- (3) Section 103 of the Act of the Session of the thirteenth and fourteenth years of the reign of Her present Majesty, Chapter 69, shall be substituted for Section 97 of The Parliamentary Registration Act, 1843, where reference is made to that section in this Act.
- (4) The provision with respect to the registration officer sending the corrupt and illegal practices list to overseers and the dealing with such list by overseers shall not apply, and in lieu thereof it is hereby enacted that the registration officer shall, after making out such list, himself publish the same in the manner in which he publishes the list referred to in the 21st and the 33rd Sections of the Act of the Session of the thirteenth and fourteenth years of the reign of Her present Majesty, Chapter 69; and shall also in the case of every person in the corrupt and

illegal practices list enter "objected to" against his name in the register and lists made out by such registration officer in like manner as he is by law required to do in other cases of disqualification.

- (5) The Supreme Court of Judicature in Ireland shall be substituted for the Supreme Court of Judicature.
- (6) The High Court of Justice in Ireland shall be substituted for the High Court of Justice in England.
- (7) The Lord High Chancellor of Ireland shall be substituted for the Lord High Chancellor of Great Britain.
- (8) The Attorney-General for Ireland shall be substituted for the Director of Public Prosecutions, and the reference to The Prosecution of Offences Act, 1879, shall not apply.
- (9) The provisions of this Act relative to polling districts shall not apply to Ireland, but in the county of the town of Galway there shall be a polling station at Barna, and at such other places within the Parliamentary borough of Galway as the town commissioners may appoint.
- (10) Any reference to Part IV. of the Municipal Corporations Act, 1882, shall be construed to refer to The Corrupt Practices (Municipal Elections) Act, 1872.
- (11) Any reference to the Licensing Acts shall be construed to refer to The Licensing Acts (Ireland), 1872 to 1874.

- (12) The Public Health (Ireland) Act, 1878, <sup>41 & 42 Vict.</sup>  
<sup>c. 52.</sup> shall be substituted for The Public Health Act, 1875.
- (13) The provisions with respect to the removal of cases to the Central Criminal Court, or to the trial of cases at the Royal Courts of Justice, shall not apply to Ireland.

*Continuance.*

**70.** This Act shall continue in force until the <sup>continu-</sup>  
an<sup>c</sup>ance. thirty-first day of December One thousand eight hundred and eighty-four, and no longer, unless continued by Parliament; and such of the Corrupt Praactices Prevention Acts as are referred to in Part One of the Third Schedule to this Act shall continue in force until the same day, and no longer, unless continued by Parliament.

This Act has been continued by Parliament, but no amendments have been incorporated with it since its adoption.

## SCHEDULES.

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### FIRST SCHEDULE.

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#### PART I. .

##### PERSONS LEGALLY EMPLOYED FOR PAYMENT.

1. One election agent and no more.

This refers to both boroughs and counties.

2. In counties one deputy election agent (in this Act referred to as a sub-agent) to act within each polling district and no more.

No sub-agents allowed in boroughs : only clerks and messengers.

3. One polling agent in each polling station and no more.

4. In a borough one clerk and one messenger, or if the number of electors in the borough exceeds five hundred, a number of clerks and messengers not exceeding in number one clerk and one messenger for every complete five hundred electors in the borough, and if there is a number of electors over and above any complete five hundred or complete five hundreds of electors, then one clerk and one messenger may be employed for such number, although not amounting to a complete five hundred.

#### IN BOROUGHS.

No provision for a central committee room.

Of course one must exist, but the clerks and messengers there employed must be within the minimum—one clerk and one messenger for each 500 electors, and one each in addition for each complete or incomplete 500.

5. In a county for the central committee room one clerk and one messenger, or if the number of electors in the county exceeds five thousand, then a number of clerks and messengers not exceeding in number one clerk and one messenger for every complete five thousand electors in the county ; and if there is a number of electors over and above any complete five thousand or complete five thousands of

electors, then one clerk and one messenger may be employed for such number, although not amounting to a complete five thousand.

6. In a county a number of clerks and messengers not exceeding in number one clerk and one messenger for each polling district in the county, or where the number of electors in a polling district exceeds five hundred, one clerk and one messenger for every complete five hundred electors in the polling district, and if there is a number of electors over and above any complete five hundred or complete five hundreds of electors, then one clerk and one messenger may be employed for such number, although not amounting to a complete five hundred: Provided always that the number of clerks and messengers so allowed in any county may be employed in any polling district where their services may be required.

#### IN COUNTIES, THEREFORE, AND ONLY.

In addition, there may be at the central committee room one clerk and one messenger extra for each 5,000 electors, and one clerk and one messenger in addition for each complete and incomplete 5,000 in addition.

In the county one clerk and one messenger for *each polling district*, and when that polling district has over 500 electors then one clerk and one messenger for each complete or incomplete 500 over and above the minimum.

The clerks and messengers may be used anywhere in the county district.

7. Any such paid election agent, sub-agent, polling agent, clerk, and messenger may or may not be an elector, but may not vote.

In the Stepney Election Petition the Judges laid down the rule that it is the duty of the agent to instruct them that they must not vote at an election where they are acting for payment.

8. In the case of the boroughs of East Retford, Shoreham, Cricklade, Much Wenlock, and Aylesbury, the provisions of this part of this schedule shall apply as if such borough were a county.

These boroughs have ceased to exist.

## PART II.

### LEGAL EXPENSES IN ADDITION TO EXPENSES UNDER PART I.

1. Sums paid to the returning officer for his charges not exceeding the amount authorised by the Act 38 & 39 Vict. c. 84.

These are provided for by the Ballot Act.

They are liable to taxation, and they must be returned in the election expenses return as paid to the returning officer.

2. The personal expenses of the candidate.

These are defined by Section 64. The "reasonable travelling expenses" include reasonable expenses of his living at hotels or elsewhere—*e.g.*, horse hire, special trains, and hotel expenses for friends acting as volunteers if stopping with the candidate.

3. The expenses of printing, the expenses of advertising, and the expenses of publishing, issuing, and distributing addresses and notices.

There is a judicial decision that men may be employed for the purpose of distributing such addresses and notices, in addition to the clerks and messengers mentioned in the First Schedule.

4. The expenses of stationery, messages, postage, and telegrams.

5. The expenses of holding public meetings.

The list of such places and the amount paid for hire must be returned for identification.

6. In a borough the expenses of one committee room, and if the number of electors in the borough exceeds five hundred, then of a number of committee rooms not exceeding the number of one committee room for every complete five hundred electors in the borough; and if there is a number of electors over and above any complete five hundred or complete five hundreds of electors, then of one committee room for such number, although not amounting to a complete five hundred.

The same particulars apply to the vouchers for the hire of committee rooms. They must be capable of easy identification.

7. In a county the expenses of a central committee room, and in addition of a number of committee rooms not exceeding in number one committee room for each polling district in the county; and where the number of electors in a polling district exceeds five hundred one additional committee room may be hired for every complete five hundred electors in such polling district over and above the first five hundred.

It is therefore only in a county that a central committee room can be hired in addition to those limited by the number of the electorate in each ward. Sir Richard Webster has given an opinion that the travelling expenses of volunteer speakers may be paid; but they must be returned under the head of "Miscellaneous" or "Member's Personal Expenses."

## PART III.

*Maximum for Miscellaneous Matters.*

Expenses in respect of miscellaneous matters other than those mentioned in Part I. and Part II. of this schedule not exceeding in the whole the maximum amount of two hundred pounds, so nevertheless that such expenses are not incurred in respect of any matter or in any manner constituting an offence under this or any other Act, or in respect of any matter or thing, payment for which is expressly prohibited by this or any other Act.

The maximum for miscellaneous expenses is therefore £200, no matter how large or how small the electorate.

Under "Miscellaneous" should be returned the travelling and hotel expenses of any volunteer speakers who may visit the constituency; but where they are entertained by the candidate at the hotel where he is stopping, such hotel expenses would be returned in his own personal expenses.

## PART IV.

*Maximum Scale.*

1. In a borough the expenses mentioned above in Parts I., II., and III. of this schedule, other than personal expenses and sums paid to the returning officer for his charges, shall not exceed in the whole the maximum amount in the scale following:

If the number of electors

on the register—                  The maximum amount shall be—

Does not exceed 2,000    -    £350.

Exceeds 2,000    -    £380, and an additional £30 for  
every complete 1,000 electors  
above 2,000.

Provided that in Ireland if the number

of electors on the register— The maximum amount shall be—

Does not exceed 500    -    £200.

Exceeds 500, but does not  
exceed 1,000    -    £250.

Exceeds 1,000 but does  
not exceed 1,500    -    £275.

2. In a county the expenses mentioned above in Parts I., II., and III. of this schedule, other than personal expenses and sums paid to the returning officer for his charges, shall not exceed in the whole the maximum amount in the scale following:

If the number of electors

on the register— The maximum amount shall be—

Does not exceed 2,000 - £650 in England and Scotland,  
and £500 in Ireland.

Exceeds 2,000 - £710 in England and Scotland,  
and £540 in Ireland; and an  
additional £60 in England and  
Scotland, and £40 in Ireland,  
for every complete 1,000  
electors above 2,000.

## PART V.

### *General.*

1. In the case of the boroughs of East Retford, Shoreham, Cricklade, Much Wenlock, and Aylesbury, the provisions of Parts II., III., and IV. of this schedule shall apply as if such borough were a county.

This section has now no bearing, as these ancient boroughs have been merged into county divisions.

2. For the purposes of this schedule the number of electors shall be taken according to the enumeration of the electors in the register of electors.

3. Where there are two or more joint candidates at an election the maximum amount of expenses mentioned in Parts III. and IV. of this schedule shall, for each of such joint candidates, be reduced by one-fourth, or if there are more than two joint candidates by one-third.

4. Where the same election agent is appointed by or on behalf of two or more candidates at an election, or where two or more candidates, by themselves or any agent or agents, hire or use the same committee rooms for such election, or employ or use the services of the same sub-agents, clerks, messengers, or polling agents at such

election, or publish a joint address or joint circular or notice at such election, those candidates shall be deemed for the purposes of this enactment to be joint candidates at such election.

Provided that—

- (a) The employment and use of the same committee room, sub-agent, clerk, messenger, or polling agent, if accidental or casual, or of a trivial and unimportant character, shall not be deemed of itself to constitute persons joint candidates.
- (b) Nothing in this enactment shall prevent candidates from ceasing to be joint candidates.
- (c) Where any excess of expenses above the maximum allowed for one of two or more joint candidates has arisen owing to his having ceased to be a joint candidate, or to his having become a joint candidate after having begun to conduct his election as a separate candidate, and such ceasing or beginning was in good faith, and such excess is not more than under the circumstances is reasonable, and the total expenses of such candidate do not exceed the maximum amount allowed for a separate candidate, such excess shall be deemed to have arisen from a reasonable cause within the meaning of the enactments respecting the allowance by the High Court or election court of an exception from the provisions of this Act which would otherwise make an act an illegal practice, and the candidate and his election agent may be relieved accordingly from the consequences of having incurred such excess of expenses.

## SECOND SCHEDULE.

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PART I.

## FORM OF DECLARATION AS TO EXPENSES.

*Form for Candidate.*

I , having been a candidate at the election for the county [or borough] of on the day of , do hereby solemnly and sincerely declare that I have examined the return of election expenses [about to be] transmitted by my election agent [or, if the candidate is his own election agent, "by me"] to the returning officer at the said election, a copy of which is now shown to me and marked , and to the best of my knowledge and belief that return is correct;

And I further solemnly and sincerely declare that, except as appears from that return, I have not, and to the best of my knowledge and belief no person, nor any club, society, or association, has, on my behalf, made any payment, or given, promised, or offered any reward, office, employment, or valuable consideration, or incurred any liability on account of or in respect of the conduct or management of the said election;

It is perfectly clear that when the money is found by any political club or association after the contest has begun, or the bills are settled by the agent on their behalf, it ought to be so returned; but where the candidate has had a lump sum given him before the election, which he in turn gives to the agent, such disclosure may be avoided.

And I further solemnly and sincerely declare that I have paid to my election agent [if the candidate is also his own election agent, leave out "to my election agent"] the sum of pounds and no more for the purpose of the said election, and that, except as specified in the said return, no money, security, or equivalent for money has to my knowledge or belief been paid, advanced, given or deposited by anyone to or in the hands of my election agent [or, if the candidate is his own

*election agent, "myself"] or any other person for the purpose of defraying any expenses incurred on my behalf on account of or in respect of the conduct or management of the said election;*

And I further solemnly and sincerely declare that I will not, except so far as I may be permitted by law, at any future time make or be party to the making or giving of, any payment, reward, office, employment, or valuable consideration for the purpose of defraying any such expenses as last mentioned, or provide or be party to the providing of any money, security, or equivalent for money for the purpose of defraying any such expenses.

*Signature of declarant*

*C.D.*

Signed and declared by the above-named declarant on the day of before me.

(Signed) *E.F.*

Justice of the Peace for

*Form for Election Agent.*

I, , being election agent to , candidate at the election for the county [or borough] of on the day of , do hereby solemnly and sincerely declare that I have examined the return of election expenses about to be transmitted by me to the returning officer at the said election, and now shown to me and marked , and to the best of my knowledge and belief that return is correct ;

And I hereby further solemnly and sincerely declare that, except as appears from that return, I have not and to the best of my knowledge and belief no other person, nor any club, society, or association, has on behalf of the said candidate made any payment, or given, promised, or offered any reward, office, employment, or valuable consideration, or incurred any liability on account of or in respect of the conduct or management of the said election ;

And I further solemnly and sincerely declare that I have received from the said candidate pounds and no more [or nothing] for the purpose of the said election, and that, except as specified in the said return sent by me, no money, security, or equivalent for money has been paid, advanced, given, or deposited by any one to me or in my hands, or, to the best of my knowledge and belief, to or in the hands of any other person for the purpose of defraying any expenses

incurred on behalf of the said candidate on account of or in respect of the conduct or management of the said election.

*Signature of declarant*

A.B.

Signed and declared by the above-named declarant on the day of before me.

(Signed)

E.F.

Justice of the Peace for

#### FORM OF RETURN OF ELECTION EXPENSES.

I, A.B., being election agent to C.D., candidate at the election for the county [or borough] of on the day of , make the following return respecting election expenses of the said candidate at the said election [or where the candidate has named himself as election agent, "I, C.D., candidate at the election for the county [or borough] of on the day of , acting as my own election agent, make the following return respecting my election expenses at the said election"].

#### *Receipts.*

Received of [the above-named candidate] [or where the candidate is his own election agent, "Paid by me"] . . . £
Received of J. K. . . . . £

[Here set out the name and description of every person, club, society, or association, whether the candidate or not, from whom any money, securities, or equivalent of money was received in respect of expenses incurred on account of or in connexion with or incidental to the above election, and the amount received from each person, club, society, or association separately.]

#### *Expenditure.*

Paid to E. F., the returning officer for the said county [or borough], for his charges at the said election . . . £
Personal expenses of the said C. D., paid by himself [or if the candidate is his own election agent, "Paid by me as candidate"] . . . . . £

Personal expenses of the said C. D., paid by me [*or if the candidate is his own election agent, add "acting as election agent"*] - - - - - £

Received by me for my services as election agent at the said election [*or if the candidate is his own election agent, leave out this item*] - - - - - £

Paid to G. H. as sub-agent of the polling district of - - - £

[*The name and description of each sub-agent and the sum paid to him must be set out separately.*]

Paid to as polling agent - - - - - £

Paid to as clerk for days services - - £

Paid to as messenger for days services £

[*The names and descriptions of every polling agent, clerk, and messenger, and the sum paid to each, must be set out separately either in the account or in a separate list annexed to and referred to in the account, thus, "Paid to polling agent (or as the case may be) as per annexed list £ .".*]

Paid to the following persons in respect of goods supplied or work and labour done:

To P.Q. (printing) - - - - - £

To M.N. (advertising) - - - - - £

To R.S. (stationery) - - - - - £

[*The name and description of each person, and the nature of the goods supplied, or the work and labour done by each, must be set out separately either in the account or in a separate list annexed to and referred to in the account.*]

Paid for postage - - - - - £

Paid for telegrams - - - - - £

Paid for the hire of rooms as follows:

For holding public meetings - - - - - £

For committee rooms - - - - - £

[*A room hired for a public meeting or for a committee room must be named or described so as to identify it; and the name and description of every person to whom any payment was made for each such room, together with the amount paid, must be set out separately either in the account or in a separate list annexed to and referred to in the account.*]

Paid for miscellaneous matters, namely :

[*The name and description of each person to whom any sum is paid, and the reason for which it was paid to him, must be set out separately either in the account or in a separate list annexed to and referred to in the account.*]

In addition to the above, I am aware, as election agent for C.D. [*or if the candidate is his own election agent, leave out "as election agent for C.D."*], of the following disputed and unpaid claims: namely—

Disputed claims.

By T.U. for - . - . - £

[*Here set out the name and description of each person whose claim is disputed, the amount of the claim, and the goods, work, or other matter on the ground of which the claim is based.*]

Unpaid claims allowed by the High Court to be paid after the proper time or in respect of which application has been or is about to be made to the High Court.

By M.O. for - . - . - £

[*Here state the name and description of each person to whom any such claim is due, and the amount of the claim, and the goods, work, and labour or other matter on account of which the claim is due.*]

(Signed) A.B.

## PART II.

### FORM OF DECLARATION AS TO EXPENSES.

*Form for candidate where declared a candidate or nominated in his absence and taking no part in the election.*

I, , having been nominated [*or having been declared by others*] in my absence [*to be*] a candidate at the election for the county or borough of , held on the day of , do hereby solemnly and sincerely declare that I have taken no part whatever in the said election.

And I further solemnly and sincerely declare that [or with the exception of ] I have not, and no person, club, society, or association at my expense has, made any payment, or given, promised, or offered any reward, office, employment, or valuable consideration, or incurred any liability on account of or in respect of the conduct or management of the said election.

And I further solemnly and sincerely declare that [or with the exception of ] I have not paid any money or given any security or equivalent for money to the person acting as my election agent at the said election, or to any other person, club, society, or association, on account of or in respect of the conduct or management of the said election, and that [or with the exception of ] I am entirely ignorant of any money, security, or equivalent for money having been paid, advanced, given, or deposited by any one for the purpose of defraying any expenses incurred on account of or in respect of the conduct or management of the said election.

And I further solemnly and sincerely declare that I will not, except so far as I may be permitted by law, at any future time make or be party to the making or giving of any payment, reward, office, employment, or valuable consideration for the purpose of defraying any such expenses as last mentioned, or provide or be party to the providing of any money, security, or equivalent of money for the purpose of defraying any such expenses.

*Signature of declarant*

C.D.

Signed and declared by the above-named declarant on the day of , before me.

(Signed) E.F.  
Justice of the Peace for

## THIRD SCHEDULE.

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PART ONE.

## CORRUPT PRACTICES PREVENTION ACTS.

*Temporary.*

Session and Chapter.	Title of Act.	Enactments referred to as being The Corrupt Practices Prevention Acts.
17 & 18 Vict. c. 102 -	The Corrupt Practices Prevention Act, 1854.	The whole Act so far as unrepealed.
26 & 27 Vict. c. 29 -	An Act to amend and continue the law relating to corrupt practices at elections of members of Parliament.	The whole Act so far as unrepealed.
31 & 32 Vict. c. 125 -	The Parliamentary Elections Act, 1868.	The whole Act so far as unrepealed.
35 & 36 Vict. c. 33 -	The Ballot Act, 1872 -	Part III. so far as unrepealed.
42 & 43 Vict. c. 75 -	The Parliamentary Elections and Corrupt Practices Act, 1879.	The whole Act so far as unrepealed.

## PART TWO.

*Permanent.*

Session and Chapter.	Title of Act.	Enactments referred to as being The Corrupt Practices Prevention Acts.
30 & 31 Vict. c. 102 -	The Representation of the People Act, 1867.	Sections 11, 49, and 50.
31 & 32 Vict. c. 48 -	The Representation of the People (Scotland) Act, 1868.	Sections 8 and 49.
31 & 32 Vict. c. 49 -	The Representation of the People (Ireland) Act, 1868.	Sections 8 and 13.
44 & 45 Vict. c. 40 -	The Universities Elections Amendment (Scotland) Act, 1881.	Sub-section 17 of Section 2.

## PART THREE.

## ENACTMENTS DEFINING THE OFFENCES OF BRIBERY AND PERSONATION.

The Corrupt Practices Prevention Act, 1854, 17 & 18 Vict.  
c. 102, ss. 2, 3.

s. 2. The following persons shall be deemed guilty of bribery defined, and shall be punishable accordingly:—

- (1) Every person who shall, directly or indirectly, by himself, or by any other person on his behalf, give, lend, or agree to give or lend, or shall offer, promise, or promise to procure or to endeavour to procure, any

money or valuable consideration to or for any voter, or to or for any person on behalf of any voter, or to or for any other person in order to induce any voter to vote or refrain from voting, or shall corruptly do any such act as aforesaid on account of such voter having voted or refrained from voting at any election:

- (2) Every person who shall, directly or indirectly, by himself, or by any other person on his behalf, give or procure, or agree to give or procure, or offer, promise, or promise to procure or to endeavour to procure, any office, place, or employment to or for any voter, or to or for any person on behalf of any voter, or to or for any other person in order to induce such voter to vote or refrain from voting, or shall corruptly do any such act as aforesaid on account of any voter having voted or refrained from voting at any election:
- (3) Every person who shall, directly or indirectly, by himself, or by any other person on his behalf, make any such gift, loan, offer, promise, procurement, or agreement as aforesaid to or for any person, in order to induce such person to procure or endeavour to procure the return of any person to serve in Parliament, or the vote of any voter at any election:
- (4) Every person who shall, upon or in consequence of any such gift, loan, offer, promise, procurement, or agreement, procure or engage, promise, or endeavour to procure the return of any person to serve in Parliament, or the vote of any voter at any election:
- (5) Every person who shall advance or pay, or cause to be paid, any money to or to the use of any other person with the intent that such money or any part thereof shall be expended in bribery at any election, or who shall knowingly pay or cause to be paid any money to any person in discharge or repayment of any money wholly or in part expended in bribery at any election. Provided always that the aforesaid enactment shall not extend or be construed to extend to any money paid or agreed to be paid for or on account of any legal expenses *bona fide* incurred at or concerning any election.

s. 3. The following persons shall also be deemed guilty of bribery, and shall be punishable accordingly:

Bribery  
further  
defined.

- (1) Every voter who shall, before or during any election, directly or indirectly, by himself or by any other person on his behalf, receive, agree, or contract for any money, gift, loan, or valuable consideration, office, place, or employment, for himself or for any other person, for voting or agreeing to vote, or for refraining or agreeing to refrain from voting at any election :
- (2) Every person who shall, after any election, directly or indirectly, by himself or by any other person on his behalf, receive any money or valuable consideration on account of any person having voted or refrained from voting, or having induced any other person to vote or refrain from voting at any election.

The person who receives, as well as the person who pays or offers, is now subject to the pains and penalties of the statutes against bribery.

The Representation of the People Act, 1867, 30 & 31 Vict.  
c. 102, s. 49.

Any person, either directly or indirectly, corruptly paying any rate on behalf of any ratepayer for the purpose of enabling him to be registered as a voter, thereby to influence his vote at any future election, and any candidate or other person, either directly or indirectly, paying any rate on behalf of any voter for the purpose of inducing him to vote or refrain from voting, shall be guilty of bribery, and be punishable accordingly; and any person on whose behalf and with whose privity any such payment as in this section is mentioned is made, shall also be guilty of bribery, and punishable accordingly.

Corrupt  
payment of  
rates to be  
punishable  
as bribery.

The Representation of the People (Scotland) Act, 1868,  
31 & 32 Vict. c. 48, s. 49.

Any person, either directly or indirectly, corruptly paying any rate on behalf any ratepayer for the purpose of enabling

Corrupt  
payment of

rates to be  
punishable  
as bribery.

him to be registered as a voter, thereby to influence his vote at any future election, and any candidate or other person, either directly or indirectly, paying any rate on behalf of any voter for the purpose of inducing him to vote or refrain from voting, shall be guilty of bribery, and be punishable accordingly; and any person on whose behalf and with whose privity any such payment as in this section mentioned is made, shall also be guilty of bribery, and punishable accordingly.

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The Universities Elections Amendment (Scotland) Act, 1881,  
44 & 45 Vict. c. 40, s. 2.

Corrupt  
payment of  
registration  
fee to be  
punishable  
as bribery.

17. Any person, either directly or indirectly, corruptly paying any fee for the purpose of enabling any person to be registered as a member of the general council, and thereby to influence his vote at any future election, and any candidate or other person, either directly or indirectly, paying such fee on behalf of any person for the purpose of inducing him to vote or to refrain from voting, shall be guilty of bribery, and shall be punishable accordingly; and any person on whose behalf and with whose privity any such payment as in this section mentioned is made, shall also be guilty of bribery, and punishable accordingly.

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The Ballot Act, 1872, 35 & 36 Vict. c. 33, s. 24.

Personation  
defined.

A person shall for all purposes of the laws relating to parliamentary and municipal elections be deemed to be guilty of the offence of personation who, at an election for a county or borough, or at a municipal election, applies for a ballot paper in the name of some other person, whether that name be that of a person living or dead, or of a fictitious person, or who, having voted once at any such election, applies at the same election for a ballot paper in his own name.

This definition should be made more extensively known, and prosecution should be instituted, as the punishment cannot be mitigated. It is imprisonment WITH hard labour for a period not exceeding two years.

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## FOURTH SCHEDULE.

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### SHORT TITLES.

Session and Chapter.	Long Title.	Short Title.
15 & 16 Vict. c. 57 -	An Act to provide for more effectual inquiry into the existence of corrupt practices at the election of members to serve in Parliament.	Election Commissioners Act, 1852.
26 & 27 Vict. c. 29 -	An Act to amend and continue the law relating to corrupt practices at elections of members of Parliament.	The Corrupt Practices Prevention Act, 1863.

## FIFTH SCHEDULE.

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ENACTMENTS REPEALED.

NOTE.—Portions of Acts which have already been specifically repealed are in some instances included in the repeal in this Schedule, in order to preclude henceforth the necessity of looking back to previous Acts.

A description or citation of a portion of an Act is inclusive of the words, section, or other part first or last mentioned, or otherwise referred to as forming the beginning or as forming the end of the portion comprised in the description or citation.

Session and Chapter.	Title or Short Title.	Extent of Repeal.
60 Geo. III. & 1 Geo. IV. c. 11 - - -	An Act for the better regulation of polls, and for making further provision touching the election of Members to serve in Parliament for Ireland.	Section 36.
1 & 2 Geo. IV. c. 58 -	An Act to regulate the expenses of election of Members to serve in Parliament for Ireland.	The whole Act except Section 3.
4 Geo. IV. c. 55 -	An Act to consolidate and amend the several Acts now in force so far as the same relate to the election and return of Members to serve in Parliament for the counties of cities and counties of towns in Ireland.	Section 82.

FIFTH SCHEDULE—*continued.*

Session and Chapter.	Title or Short Title.	Extent of Repeal.
17 & 18 Vict. c. 102 -	The Corrupt Practices Prevention Act, 1854.	Section 1. Section 2, from "and any person so offending" to "with full costs of suit."
		Section 3, from "and any person so offending" to the end of the Section.
		Section 4.
		Section 5.
		Section 6.
		Section 7, from "and all payments" to the end of the Section.
		Section 9, Section 14, Section 23, Section 36, Section 38, from "and the words personal expenses" to the end of the Section, and Section 39, and Schedule A.
21 & 22 Vict. c. 87 -	An Act to continue and amend The Corrupt Practices Prevention Act, 1854.	The whole Act.
26 & 27 Vict. c. 29 -	An Act to amend and continue the law relating to corrupt practices at elections of members of Parliament.	The whole Act, except Section 6.

FIFTH SCHEDULE—*continued.*

Session and Chapter.	Title or Short Title.	Extent of Repeal.
30 & 31 Vict. c. 102 -	The Representation of the People Act, 1867.	Section 34, from “and in other boroughs the justices” to “greater part thereof is situate,” and Section 36.
31 & 32 Vict. c. 48 -	The Representation of the People (Scotland) Act, 1868.	Section 25.
31 & 32 Vict. c. 49 -	The Representation of the People (Ireland) Act, 1868.	Section 12.
31 & 32 Vict. c. 58 -	The Parliamentary Electors Registration Act, 1868.	Section 18, from “the power of dividing their county” to the end of the section.
31 & 32 Vict. c. 125 -	The Parliamentary Elections Act, 1868.	So much of Section 3 as relates to the definitions of “candidate.” Section 16. Section 33. Section 36. Section 41, from “but according to the same principles” to “the High Court of Chancery.” Section 43. Section 45. Section 46. Section 47. Section 58, from “The principles” down to “in the court of session,” being Sub-section 16.

FIFTH SCHEDULE—*continued.*

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35 & 36 Vict. c. 33 -	The Ballot Act, 1872 -	Section 5, from the beginning down to "one hundred registered electors." Section 24, from "The offence of personation, or of aiding," to "hard labour," and from "The offence of personation shall be deemed to be" to the end of the Section.
42 & 43 Vict. c. 75 -	The Parliamentary Elections and Corrupt Practices Act, 1879.	Section 3 and Schedule.
43 Vict. c. 18 -	The Parliamentary Elections and Corrupt Practices Act, 1880.	The whole Act, except Sections 1 and 3.



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